1	BEFORE THE RADIATION CONTROL BOARD
2	PUBLIC HEARING ON ENVIROCARE'S
3	LICENSE APPLICATION
4	
5	DATE: FEBRUARY 15, 2001
6	LOCATION: TOOELE COUNTY HEALTH
7	DEPARTMENT AUDITORIUM
8	151 NORTH MAIN STREET
9	TOOELE, UTAH
10	TIME: 7:00 P.M.
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1	A P P E A R A N C E S	
2	RADIATION CONTROL William J. Sinclair BOARD: Executive Secretary Utah Radiation Control I	Board
4	168 North 1950 West Salt Lake City, Utah 84:	L14-4850
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1	TRANSCRIPT	OF	PROCEEDINGS

- 2 FEBRUARY 15, 2001
- 3 MR. SINCLAIR: Good evening, ladies and
- 4 gentlemen. My name is Bill Sinclair. I'm the
- 5 director of the Division of Radiation Control. And
- 6 I'm going to serve as the hearing officer tonight.
- 7 And this is a public hearing on Envirocare of Utah's
- 8 license application to receive and dispose of
- 9 containerized class A, B and C low level radioactive
- 10 waste. What I'd like to do first is run through kind
- 11 of an agenda of what we're going to do tonight.
- 12 The first part of the meeting or the
- 13 hearing, we'll have an information presentation. And
- 14 I plan to give you some information along with our
- 15 consultant and contractor, Bob Baird, who is sitting
- 16 here beside me from the URS Corporation. Following
- 17 that, we'll have a short question-and-answer period,
- 18 if you have any questions following our presentation.
- 19 And then we'll start taking public comment at that
- 20 particular time.
- 21 Comments today are being recorded by a court
- 22 reporter. And as such, I've given her great latitude
- 23 to yell at you if she can't understand you or if
- 24 you're speaking too softly or you don't say your name
- 25 correctly or there's trouble with spelling or anything ROCKY MOUNTAIN REPORTING, DEBORAH F. LAVINE, CSR, RPR

- 1 like that. So we'll do that.
- 2 If you desire to make an oral comment at the
- 3 hearing, we asked you to sign up on one of the sheets
- 4 provided in the back of the room and just indicate,
- 5 Yes, you'd like to speak. And once we start the
- 6 public comment part of the process, we'll just ask you
- 7 to come forward to the microphone, have a seat, make
- 8 yourself comfortable and give us your comments.
- 9 When we start that, I'll make an official
- 10 hearing statement. And at that point in time, we will
- 11 be officially on the record. And then following my
- 12 hearing statement, which is part of our administrative
- 13 process that we're bound to do, then we'll start
- 14 calling people forward to make public comment. And as
- 15 your name is called, what I'll do is I'll call the
- 16 person to come forward. And then I'll call the person
- 17 afterwards to stand by and be ready to come forward.
- 18 That seems to speed things up a little bit. So we'll
- 19 ask you to do that.
- 20 And the order of the comment will be that if
- 21 there's any local, state or federal officials that are
- 22 here and want to make comments initially, we'll call
- 23 on them to come forward and do that. And then we'll
- 24 start just down our list that you've signed up for
- 25 us. And as you come forward, as I indicated, if

1 you'll just state your name and any affiliation that

- 2 you might have. If you think we might have trouble
- 3 spelling your name, please spell it for us. That
- 4 would help us a great deal as well.
- 5 And so with that, I'm going to go ahead and
- 6 I'm going to sit down. I hope everybody can see that
- 7 okay. I think you can hear me a little better if I do
- 8 that. I'm going to go through a series of
- 9 transparencies and kind of explain the process we're
- 10 into today.
- 11 On November 1st of 1999, Envirocare of Utah
- 12 submitted to us an application to receive and dispose
- 13 of what's called containerized Class A, B and C low
- 14 level radioactive waste. In doing so, they triggered
- 15 within the Radiation Control Act, which is the statute
- 16 that the Division must operate under, what's called a
- 17 new application process. And that's a five-step
- 18 process, and it's kind of unique in the country.
- 19 As you can see, the first step of that
- 20 process is a technical process whereas we review an
- 21 application that's submitted that covers both the
- 22 siting of the facility and the operations of the
- 23 facility to make a determination if the facility can
- 24 be operated safely. That is the responsibility of the
- 25 Department of Environmental Quality, specifically the

1 Division of Radiation Control. And that's the process

- 2 that we're holding hearings on at this point in time.
- 3 The siting evaluation part has already been
- 4 concluded. That was concluded in May, and we made a
- 5 positive determination that the facility is
- 6 appropriately located. And now we're on to the second
- 7 part which is the licensing part.
- 8 Now beyond that process, which is a typical
- 9 permit or licensing process, is what we call the
- 10 public policy process. And that's where within our
- 11 Radiation Control Act, it provides the ability for
- 12 both the County, the Legislature and the Governor to
- 13 have a role in the approval process. And each one of
- 14 them has to make a determination of whether or not
- 15 they wanted to approve the facility. And so once we
- 16 finish our technical evaluations and make our
- 17 determination here at the department, then the public
- 18 process moves on to the Legislature and the Governor
- 19 and the County for them to weigh in on the approval
- 20 process.
- In order to get through this whole process,
- 22 the licensee, in this case Envirocare, must get
- 23 approvals through all five steps. So they have to get
- 24 through siting, licensing, county, legislature and
- 25 gubernatorial approval.

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1 This hearing is the fourth of five
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- 2 opportunities for public comments. And we're going to
- 3 be receiving oral comments at the hearing tonight here
- 4 in Tooele. We had one at 2:00 o'clock and in the
- 5 evening at 7:00 on Thursday, February 1st, in Salt
- 6 Lake. And then every Thursday evening throughout the
- 7 month of February, we're going to have a hearing.
- 8 Last week it was up at the Courtyard Marriott in
- 9 Layton. This week it's up here in Tooele at the County
- 10 Health Department. And then finally, the final week
- 11 of February the 22nd, it will be in Provo at the Utah
- 12 County Health Department offices. All the rest of the
- 13 meetings will be at 7:00 o'clock in the evening.
- 14 Written comments are as valued as statements
- 15 that you make at a hearing orally. And so if you want
- 16 to make written comments, you're encouraged to do so.
- 17 They hold as much weight as any oral comments you
- 18 would make at the hearing. Here's an address that you
- 19 can send written comments to, and we've already gotten
- 20 several. And we encourage you to do that. If you
- 21 tinker around the computer like I do and you have
- 22 e-mail, you're certainly welcome to send me an
- 23 e-mail. I've got my e-mail address on there. We've
- 24 had many take the opportunity to do that, and we
- 25 encourage that.

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1 The important thing is that there is a
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- 2 deadline for submission of written comments. And that
- 3 is no later than March the 2nd, 2001. So if you're
- 4 sending in a letter comment, it needs to be postmarked
- 5 by at least March the 2nd, 2001. If you're sending it
- 6 in electronically by e-mail, we would expect to have
- 7 that by 5:00 p.m. on March the 2nd.
- 8 As I mentioned, this is a unique process in
- 9 the fact that we have a public policy decision that
- 10 the legislature and the governor must approve the
- 11 facility to receive Class B and C low level
- 12 radioactive waste. And as they take this under
- 13 consideration, there is really no criteria for
- 14 approval. And so the legislature and the governor are
- 15 less constrained than I am in terms of what they can
- 16 consider in terms of public policy issues. And so
- 17 they can look at things, for instance, like, Do we
- 18 want it or not? And that's an important part of this
- 19 process. I just wanted to make you aware of that.
- 20 And this occurs after what's called a final
- 21 agency action by the department and the division. A
- 22 final agency action means that the Executive Secretary
- 23 of the Radiation Control Board has made a final
- 24 decision on the license. And that information is made
- 25 available, and then there's a 30-day period of time

1 that parties may appeal that decision. If somebody

- 2 disagrees that the Executive Secretary has made a
- 3 wrong decision, for instance, they can file an appeal
- 4 within 30 days. And then we go through an
- 5 administrative hearing before our Radiation Control
- 6 Board.
- 7 The Radiation Control Board in this process
- 8 is an appellate body that would sit in judgment if
- 9 there was an appeal. If we get to a final decision
- 10 and there's no appeal, that is final agency action.
- 11 If we get to a final decision that is appealed, then
- 12 it has to go through the administrative process and a
- 13 hearing has to be held and a determination made. I
- 14 only bring that to your attention because that's very
- 15 important in the process itself because the
- 16 legislature and the governor cannot weigh in or make a
- 17 decision until the final agency action is complete.
- 18 And so I would encourage you that along with providing
- 19 us with your comments that you may also want to
- 20 contact your legislator or the governor's office to
- 21 voice your opinion regarding this particular licensing
- 22 action.
- 23 If you're looking for information regarding
- 24 what we're talking about today, we do have some copies
- 25 of my presentation, also the presentation Mr. Baird

1 will be making here in just a minute. The documents

- 2 that are of evidence here are a Draft Safety
- 3 Evaluation Report, a Draft Groundwater Discharge
- 4 Permit and Statement of Basis, and a Draft Radioactive
- 5 Material License. Those are the documents that are
- 6 the basis for my decision on this particular
- 7 application. These documents are available on the
- 8 internet and can be downloaded as indicated. And
- 9 there's the internet address if you're interested in
- 10 getting there and doing that. It depends on the
- 11 machine you have. Sometimes you can do it. Sometimes
- 12 you can't. If you're having problems, we urge you to
- 13 call us and we can probably walk you through it and
- 14 get the documents downloaded for you.
- The documents are also available in a couple
- 16 of other ways. We can give you a computer disk with
- 17 the documents on it for a nominal fee. For also a
- 18 nominal fee, which is free, which is a very nominal
- 19 fee, if you would let us know, we'd be glad to e-mail
- 20 the documents to you or you can get them in hard
- 21 copy. And that's the most expensive way. So there
- 22 are other opportunities to get the documents.
- Well, what is the purpose of tonight's
- 24 hearing? Well, we're here to gather comments on the
- 25 tentative decision by the Executive Secretary to

1 approve the license application for containerized A, B

- 2 and C low level radioactive waste and documents
- 3 supporting that tentative decision which I just
- 4 mentioned.
- 5 Have I made a decision or a final decision
- 6 on the application? The answer is no. The
- 7 administrative process that is set up to determine
- 8 whether or not this application should be approved or
- 9 denied is specified in our Radiation Control Rules.
- 10 Specifically in the Radiation Control Rule entitled
- 11 R313-17-2(1)(a), it requires the Executive Secretary
- 12 to propose either approval or denial of the license.
- 13 And so when I bring something to the public for
- 14 comment, I have to either bring it in the form of a
- 15 preliminary decision to approve or a preliminary
- 16 decision to deny. And we've had some questions about
- 17 that, so I wanted to clear that up for you.
- In this particular licensing action, the
- 19 Executive Secretary has proposed approval but must
- 20 consider public comment before making any final
- 21 decision. And I list some other rules that we must
- 22 abide by. R313-17(4) requires the Executive Secretary
- 23 to issue a response to all comments. And we do that
- 24 in a document entitled a Public Participation
- 25 Document, and that is prepared as part of the record

1 for this particular licensing action. And it includes

- 2 a couple of things. If there are any changes that we
- 3 make in terms of provisions of any of the documents
- 4 that we have out for public comment, we have to
- 5 indicate such. And we also have to indicate why it
- 6 was changed. We also have to give a brief description
- 7 or response to all significant comments, both oral and
- 8 written. So your comments count, and they are
- 9 considered.
- 10 Well, what if you disagree with the final
- 11 decision of the Executive Secretary? As I indicated
- 12 earlier, parties have 30 days from a final decision by
- 13 the Executive Secretary to file an appeal with the
- 14 Utah Radiation Control Board. That's simply done by
- 15 writing me as the Executive Secretary of the board a
- 16 letter saying that you desire to do that and give me
- 17 the reasons why. And, again, when do the legislature
- 18 and the governor weigh in on the process? Once again,
- 19 it's after the final agency action, which I explained
- 20 to you earlier.
- I also wanted to make you aware of a new
- 22 development which is related to this process. And
- 23 that is that as of Monday, Envirocare submitted a
- 24 license amendment request to the division. And I
- 25 indicated Monday, the date, January the 29th. And

1 this request is to allow disposal of containerized A

- 2 waste in the existing Class A cell. As such, the
- 3 amendment request must be reviewed and found adequate
- 4 to proceed. But in the case of Class A containerized
- 5 waste, legislative and gubernatorial approval does not
- 6 apply.
- 7 To give you kind of an idea of what this
- 8 really means, I want to put up a map of the facility.
- 9 Currently, there is an existing Class A cell which is
- 10 located right here, (indicating). And to this point
- 11 in time, Envirocare has not exercised an option to
- 12 dispose of containerized A waste in that cell. But in
- 13 this application amendment request that they have
- 14 submitted, they've indicated that they would like the
- 15 opportunity to do that. And so that gives them
- 16 another option, so to speak.
- 17 The license application that we are
- 18 discussing today refers to this proposed cell here,
- 19 (indicating), which would take all containerized A, B
- 20 and C waste. So I just wanted to make you aware of
- 21 that change. That process will run kind of in
- 22 parallel with the licensing process, and I know
- 23 there'll be some confusion on that. So I kind of
- 24 wanted to get that out on the table so people would
- 25 start thinking about that at least.

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1 Thank you for your attention. And we're
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- 2 going to turn some time now over to Bob Baird of URS.
- 3 And he's going to explain the review process for us,
- 4 and I'm going to switch seats with him.
- 5 MR. BAIRD: Good evening. My name is
- 6 Robert Baird. I'm a project manager with URS
- 7 Corporation here in Salt Lake City. Bill has asked me
- 8 this evening to address a handful of issues that
- 9 should take just ten minutes or so. I don't want to
- 10 infringe upon your opportunity to offer testimony this
- 11 evening. But Bill's asked that I give a brief
- 12 introduction of the URS Corporation and identify my
- 13 own personal experiences and qualification to lead the
- 14 work that we're going to be reporting very briefly to
- 15 you tonight. He's asked that we identify the scope of
- 16 the review that we conducted and that we overview the
- 17 various activities that we undertook in accomplishing
- 18 that scope of work and then to identify the major
- 19 topics that we have reviewed. So that's a brief
- 20 overview of my presentation this evening.
- 21 By way of introduction, I'd like you to be
- 22 aware that URS Corporation is a worldwide company
- 23 consisting of about 15,000 people, mostly involved in
- 24 engineering, construction, construction management,
- 25 environmental restoration, environmental protection

1 types of activities. It's a wide range of activities

- 2 that are quite in demand these days. URS acquired the
- 3 expertise and the employees of a small company that
- 4 was founded here in Salt Lake City by the name of
- 5 Rogers & Associates Engineering Corporation some time
- 6 ago. That is, they acquired Rogers some time ago.
- 7 And by virtue of that expertise and also other
- 8 expertise from other sources, URS is quite experienced
- 9 and acknowledged to be an authoritative source on
- 10 matters involving radioactivity, radioactive materials
- 11 and radiation protection.
- 12 I would mention to you that throughout the
- 13 years, URS personnel have been involved with projects
- 14 that have been conducted in support of the Nuclear
- 15 Regulatory Commission, the Environmental Protection
- 16 Agency, and numerous state agencies that are
- 17 responsible either to regulate radioactive waste
- 18 management activities or responsible to develop
- 19 radioactive waste management facilities.
- 20 Specifically, URS has been involved in
- 21 several license review applications over the years.
- 22 At the bottom of this list is the most dated of
- 23 those. Beginning in 1989, URS Corporation personnel
- 24 were involved as team members in the review of US
- 25 Ecology's license application to the California

1 Department of Health for a license to dispose of low

- 2 level radioactive wastes in California.
- 3 More recently in the state of North
- 4 Carolina, we were major participants, team members in
- 5 review of Chem Nuclear's application to dispose of
- 6 radioactive materials, radioactive waste in the state
- 7 of North Carolina.
- 8 Even more recently, URS personnel
- 9 participated, actually performed the dominant piece of
- 10 the technical work involved in the review of
- 11 Envirocare's license renewal application. You may or
- 12 may not be aware that typically radioactive waste
- 13 disposal licenses are granted for a period of five
- 14 years and renewable after that period of time
- 15 contingent upon addressing all of the requirements
- 16 that would prevail at the time of renewal. So
- 17 Envirocare was issued a license early in the '90s.
- 18 And the fifth year, at the fifth year, they submitted
- 19 a license renewal application as required by the
- 20 regulations. And URS Corporation conducted the
- 21 technical activities of that review.
- 22 By way of introduction of myself, I have two
- 23 engineering degrees, a master's degree and a
- 24 bachelor's degree with special studies in nuclear
- 25 engineering. Those degrees were obtained early in the

1 '70s. I have 28 years of total experience, and about

- 2 23 of those years have involved activities related to
- 3 radioactive waste management and radiation protection
- 4 issues. Through the years, I've provided support to
- 5 the Department of Energy, the EPA, a little bit to the
- 6 Nuclear Regulatory Commission, to states of Utah,
- 7 Washington, Texas, North Carolina, Vermont, Michigan,
- 8 Illinois, New York, several states. And all of these
- 9 activities have been involved either in developing
- 10 regulatory programs or in supporting agencies that
- 11 were responsible to develop low level radioactive
- 12 waste management facilities. I am a registered
- 13 professional engineer in the state of California and
- 14 have been since 1978. And last summer, I gained
- 15 certification as a certified cost engineer.
- 16 Now on to the detail of our review. First
- 17 of all, the scope of the review really is dictated by
- 18 the regulations that apply here. And in this case,
- 19 there are three regulations from the Utah Radiation
- 20 Control Rules that apply and against which we
- 21 evaluated Envirocare's license application. These
- 22 include part 15 which are the standards for protection
- 23 against radiation. This is comparable but not
- 24 identical to the regulations, federal regulations
- 25 contained in 10 CFR 20. Also part 22 of the Utah

- 1 rules state requirements for both the regulator and
- 2 some requirements for the applicant that have to be
- 3 addressed in specific licenses which this is an
- 4 example of. And finally part 25, these are the
- 5 requirements that are most specifically related to
- 6 disposal of low level radioactive waste. It's the
- 7 license requirements for land disposal of radioactive
- 8 waste, general provisions, part 25. I'll identify for
- 9 you a little bit later some of the details that are
- 10 addressed in part 25.
- 11 Now the activities that we undertook as URS
- 12 Corporation include the following. First of all, we
- 13 reviewed Envirocare's license application for
- 14 completeness. The effort was to determine, very
- 15 briefly not on the basis of a detailed review but very
- 16 briefly, were all of the topics addressed that the
- 17 regulations required to be addressed. And as a result
- 18 of that review, we've identified some areas where
- 19 additional information would be required in order to
- 20 make a substantive finding.
- 21 We identified those to the applicant through
- 22 the State. And then we began a detailed review of the
- 23 application and evaluation of the information provided
- 24 therein to determine the adequacy of that
- 25 information.

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1 Having done that detailed review, we
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- 2 prepared interrogatories that were forwarded to the
- 3 applicant, to Envirocare, to solicit information that
- 4 we believe would be necessary in order to make an
- 5 affirmative finding. And through the process of
- 6 meetings with Envirocare and the State of Utah, we
- 7 addressed those issues and identified information that
- 8 would be acceptable to provide that to address those
- 9 needs.
- Next, once we received interrogatory
- 11 responses from Envirocare, we evaluated those
- 12 responses much as we did the original application to
- 13 assess, to compare the substance of the information
- 14 that they provided against the information that was
- 15 required as a result of the regulations. And I
- 16 mentioned also that we met frequently with Envirocare
- 17 representatives as well as the State of Utah to
- 18 discuss the various technical and regulatory issues
- 19 and to identify information that could be provided
- 20 that would address the deficiencies that we had
- 21 identified.
- 22 After several months of working, of
- 23 preparing interrogatories and reviewing interrogatory
- 24 responses in these meetings, we proceeded to a point
- 25 where the technical issues had been adequately

1 addressed based on the judgment of those knowledgeable

- 2 and experienced professionals who were participating
- 3 in the process. And at that point then, we proceeded
- 4 to prepare a safety evaluation report or an SER. The
- 5 purpose of this Safety Evaluation Report is twofold,
- 6 first, to demonstrate that each regulatory requirement
- 7 that applies has been adequately addressed and is
- 8 satisfied through the application or other supporting
- 9 information that has been provided. The second
- 10 purpose is to provide some brief rationale for
- 11 arriving at the conclusion that the regulatory
- 12 requirement had been satisfied.
- We also prepared a draft license that
- 14 included numerous conditions that would have to be
- 15 satisfied in the construction and operation of the
- 16 disposal facility. And in fact, both the Safety
- 17 Evaluation Report and the draft license, Bill has
- 18 previously mentioned.
- 19 The final activity is that which we're doing
- 20 this evening. And that is to participate in public
- 21 hearings and to provide a modest amount of technical
- 22 support to the division through the hearing process.
- 23 And of course we're anxious to hear the comments and
- 24 receive instruction and direction from the public on
- 25 issues that they believe need additional attention.

1 The topics that we addressed are largely

- 2 driven by the requirements of the regulations. And so
- 3 the information or the topics that we judge to be most
- 4 important that we did address in great detail include
- 5 the following: First of all, we addressed the
- 6 adequacy of the disposal embankment design. And we
- 7 required that adequate justification of the design
- 8 features be provided.
- 9 Another issue that we addressed in great
- 10 detail was providing assurance to ourselves,
- 11 satisfying ourselves that Envirocare would conduct the
- 12 operations in such a way as to ensure that the workers
- 13 at the facility would be protected from the radiation
- 14 fields and exposures that would be possible.
- We also addressed, examined the assessment
- 16 of the long-term and short-term environmental
- 17 performance of the facility which means evaluating the
- 18 extent to which there might be releases from the
- 19 facility into the environment as well as the extent to
- 20 which members of the public might become exposed to
- 21 those radioactive materials and receive radiation
- 22 exposure. We also evaluated the extent to which
- 23 financial assurances had been proposed and
- 24 independently evaluated the adequacy of the estimate
- 25 of the magnitude of financial assurances that should

- 1 be provided.
- 2 Site characteristics was not a major topic
- 3 of evaluation in that the site has been reviewed
- 4 extensively in the past and the characteristics are
- 5 indeed such as to provide excellent protection to the
- 6 health of members of the general public as well as to
- 7 the environment and indeed to satisfy all applicable
- 8 regulatory requirements.
- 9 We looked at the construction and operating
- 10 procedures. At this point, the procedures exist
- 11 basically as descriptions of procedures. And in
- 12 discussions with the company and with also the State
- 13 of Utah, it was concluded that assuming that all other
- 14 issues are addressed adequately that a license would
- 15 be issued and then that the detailed operating and
- 16 construction procedures would have to be submitted to
- 17 the State for review and ultimately for acceptance and
- 18 approval before any waste would be allowed to be
- 19 received at the facility. So that is an activity that
- 20 has yet to occur.
- 21 We also addressed organizational issues as
- 22 well as quality assurance matters and investigated or
- 23 evaluated the closure plan that has been provided in
- 24 the application as well as the plans for long-term
- 25 maintenance. As a result of this work, we prepared

- 1 two documents, both of which have been mentioned
- 2 already this evening, and that's the Safety Evaluation
- 3 Report and the draft license. Those are both
- 4 available by internet and directly from the division
- 5 as Bill has mentioned. And I hope that's a fair
- 6 introduction of my company, myself and of the work
- 7 that we've done for the division. Thank you.
- 8 MR. SINCLAIR: We can take a few
- 9 questions if there are any questions. Yes, ma'am.
- 10 #1 MS. COOK: I have questions.
- 11 Inasmuch as there is such a low \$2.50 fee per ton on
- 12 the -- is it the A and B waste that they're now
- 13 depositing in the landfill, 2.50 a ton?
- MR. SINCLAIR: That's what's called
- 15 naturally occurring radioactive material and low level
- 16 waste.
- 17 #1 MS. COOK: Is that like A, B or
- 18 what?
- MR. SINCLAIR: That's Class A.
- 20 #1 MS. COOK: That's Class A, a ripoff
- 21 from a taxpayer's point of view, a ripoff compared
- 22 with South Carolina's monies. In the event, and
- 23 there's no question in my mind that this will probably
- 24 sail through just slick as a whistle, and you're going
- 25 to tell me that the legislature will set that fee for

1 this nuclear waste if they can't get an increase or if

- 2 they can't get a bill passed for the 100 million of
- 3 the new tax bill that they're trying, what can we
- 4 expect as a fee for this nuclear waste?
- 5 MR. SINCLAIR: There's two issues
- 6 here. One is the 2.50 a ton is what's called a
- 7 regulatory fee. And that is money that is given to
- 8 the -- it's put on radioactive waste coming into the
- 9 state that goes to the State of Utah to support the
- 10 activities of the Department of Environmental Quality.
- 11 #1 MS. COOK: And may I just ask you
- 12 right here at this point?
- MR. SINCLAIR: Uh-huh, sure.
- 14 #1 MS. COOK: Does it even cover the
- 15 costs of the regulators and the administration?
- MR. SINCLAIR: It depends. Let me tell
- 17 you how the fees are structured in the state of Utah.
- 18 All disposal fees in the state of Utah will go into
- 19 one account, and so there are facilities within the
- 20 state of Utah that dispose of hazardous waste, solid
- 21 waste, radioactive waste. All those fees go into one
- 22 account. Then all the programs of the Department of
- 23 Environmental Quality that regulate those sites get
- 24 their money from that account.
- 25 #1 MS. COOK: Does it cover costs?

1 MR. SINCLAIR: As of last year, which

- 2 would have been fiscal year 2001, 2001, we came up
- 3 \$18,000 short. But by having that restricted account,
- 4 what happens is that we also have years where we
- 5 collect more money than is needed for the regulatory
- 6 program because we found out a long time ago that
- 7 there are ebbs and peaks in the way --
- 8 #1 MS. COOK: Would you please give me
- 9 a year when you -- did you make money? Or when was
- 10 the year that you, you know, kind of balanced the
- 11 books or --
- 12 MR. SINCLAIR: Several years, we have
- 13 balanced the books. For several years, we have
- 14 balance the books.
- 15 #1 MS. COOK: Well, let's see. The
- 16 facility's been in place since the early '80s, so how
- 17 many years?
- MR. SINCLAIR: Well, I don't have that
- 19 information right with me, but I can get that
- 20 information for you, if you'd like. Afterwards, if
- 21 you see me, I'll get your address. And I'll be glad
- 22 to get that to you.
- #1 MS. COOK: So last year, you were
- 24 \$18,000 short of covering costs?
- MR. SINCLAIR: Well, the department

1 came up \$18,000 short of getting the money necessary

- 2 --
- 3 #1 MS. COOK: From the fees?
- 4 MR. SINCLAIR: -- from the fees to
- 5 cover the costs of the program. We weren't \$18,000
- 6 short because there was also a balance in the fund
- 7 that covered the \$18,000 and more. That's why we have
- 8 the fund because we know that there'll be lean years
- 9 and then there'll be better years. So that's the
- 10 regulatory fee part. And that covers the cost of
- 11 overseeing the site. And then there's this other
- 12 issue that you're talking about regarding a tax. And
- 13 that's what the legislature is looking at currently.
- 14 #1 MS. COOK: And I understand running
- 15 into quite a bit of difficulty with Envirocare?
- 16 MR. SINCLAIR: Well, I can't comment on
- 17 that. That's really -- the tax issue is really not an
- 18 issue the department really has concern about because
- 19 we're really only concerned that we have enough money
- 20 to make sure that we have the people to regulate the
- 21 site. The legislature and whoever have to battle on
- 22 that. Yes, sir.
- 23 #2 MR. COOK: I was interested when you
- 24 said the radiation level would not be enough to harm
- 25 the people that work there, are you using people that

1 have been exposed to it as examples or how are you

- 2 reaching that point?
- 3 MR. SINCLAIR: I'll let Bob respond to
- 4 that.
- 5 MR. BAIRD: Thank you. The question is
- 6 whether we're using people who have been exposed to
- 7 radiation or through some other means? Based on the
- 8 experience that is had throughout the United States
- 9 and really throughout the world on handling this type
- 10 of waste, we know that it's possible to protect
- 11 against the effects of radiation by providing time and
- 12 distance and shielding between the radioactive waste,
- 13 the hazard, and the person.
- 14 And the procedures that Envirocare is
- 15 proposing allow that the workers will be adequately
- 16 protected. And when I say adequately, that means that
- 17 they will not be exposed to radiation levels that
- 18 exceed what the regulations allow. And those
- 19 regulations are set by state rule, and they're set
- 20 also in federal rules.
- 21 And the risk is very, very small. I'm
- 22 sorry. I don't have an exact number, but I would
- 23 guess the risk is something in the range of one in ten
- 24 million of cancer or some other health effect as a
- 25 result of the radiation exposure. So to answer your

- 1 question, it's based on calculations, what the
- 2 radiation levels might be and how long the person
- 3 would be involved and also based on comparison to
- 4 operating practices at other facilities which are
- 5 known to be safe.
- 6 #2 MR. COOK: Can I ask you one more
- 7 question?
- 8 MR. BAIRD: Sure.
- 9 #2 MR. COOK: You know, I've been
- 10 around industry a little myself. And I heard two
- 11 doctors speak on this matter. And when they find out
- 12 what you can take and what you can't take is when you
- 13 go to the mortuary and they do autopsies on you. Then
- 14 they tell you what you died with, not you guys that
- 15 write the papers and have all these reasons why we're
- 16 supposed to be all right, you know, because I know
- 17 that doesn't hold water. I've been around a day or
- 18 two myself, and I know what industries go through.
- 19 And that does not hold water more me. You can say
- 20 that, and it sounds good, and you're probably
- 21 believing it. But, you know, I'd hate to hunt up a
- 22 job there with the statement that you make that it's
- 23 all right because I've heard that all right stuff
- 24 before. And it doesn't buy me.
- MR. BAIRD: Well, your argument is with

1 the regulations, and I personally am in no position to

- 2 change the regulations. That's not my job. I can
- 3 tell you that we live in sea of radiation. Our bodies
- 4 are radioactive from naturally occurring radioactive
- 5 materials. Radiation is a part of our lives. And so
- 6 if you feel that those standards are inappropriate,
- 7 then that's another issue that needs to be addressed
- 8 and that's not what we reviewed in reviewing this
- 9 application.
- 10 MR. SINCLAIR: Yes, sir.
- 11 #3 MR. GARCIA: I have a question
- 12 concerning the lady's question addressing state
- 13 funding whether gain or -- you said they were short
- 14 \$18,000. Could you maybe clarify the number of
- 15 companies that the Division of Environmental Quality
- 16 actually regulates so that the \$18,000 just isn't
- 17 slamming it because of Envirocare, but there are
- 18 actually numerous companies throughout the state that
- 19 the DEQ is responsible for.
- 20 MR. SINCLAIR: You're really putting my
- 21 memory on the spot here, but I could probably go
- 22 through quite a list.
- 23 #3 MR. GARCIA: Well, just rough
- 24 numbers.
- MR. SINCLAIR: Here in Tooele county,

1 of course, you have the -- I've got to get the name of

- 2 the company, Safety Clean Grassy Mountain Facility
- 3 which is a hazardous waste landfill base fee. You
- 4 have the Aragonite incinerator that also pays fees.
- 5 And of course Envirocare of Utah pays fees. In
- 6 eastern Utah, we have a industrial landfill called
- 7 East Carbon Development. They also pay fees. I'm
- 8 thinking of any others? No, no, there are a few
- 9 others smaller operations that pay into the fees. But
- 10 those are the big ones.
- MR. SINCLAIR: Yes, ma'am.
- #4 MS. ELLSWORTH: I'm Sharon
- 13 Ellsworth. I understand that at this point, you're
- 14 taking level A low level, Class A waste at this
- 15 point. What is comprised in Class B and Class C, what
- 16 kind of materials, what exactly will you be bringing
- 17 into the county?
- MR. SINCLAIR: When you're saying we --
- 19 #4 MS. ELLSWORTH: B and C.
- 20 MR. SINCLAIR: It's not the Department
- 21 of Environmental Quality. It's Envirocare.
- 22 #4 MS. ELLSWORTH: Envirocare, what are
- 23 they proposing to bring in?
- 24 MR. SINCLAIR: I'm going let Bob answer
- 25 that question.

1 MR. BAIRD: First of all, the classes

- 2 of waste are based -- the definitions for those
- 3 classes of waste are in Utah regulation part 15 and
- 4 also in federal regulation 10 CFR 61. And Class A is
- 5 the least hazardous, if I can use that term. And
- 6 Class B is a greater hazard, and Class C is a greater
- 7 hazard still. The vast majority of the waste is
- 8 generated in nuclear power plants as well as medical
- 9 facilities, research facilities, industrial facilities
- 10 that are manufacturing items containing radioactive
- 11 materials.
- 12 Class B and C waste consists in large
- 13 measure of ion exchange resins that are used to clean
- 14 up the cooling water in nuclear power plants. So
- 15 we're removing contaminants from the water, and they
- 16 become very radioactive. Also there might be
- 17 irradiated hardware that is used inside the reactor to
- 18 hold various items in place, and those irradiated
- 19 hardware also become very radioactive. And what
- 20 else? Filter cartridges also used for water clean up
- 21 and so forth would be the higher hazard waste. Does
- 22 that answer your question?
- 23 #4 MS. ELLSWORTH: Yes, it does. Thank
- 24 you.
- MR. SINCLAIR: Okay. We'll take one

1 more question. Then we'll get started on our

- 2 comments.
- 3 #5 MR. WATKINS: I want to make a
- 4 comment on -- -- Jaime Watkins. And my concern is
- 5 about the south area depot is supposed to meet federal
- 6 and state regulations; is that correct? I'm just
- 7 using it as an example. But they always have leaks.
- 8 And half the time, we don't even hear about them. Now
- 9 what steps are you going to take to ensure this
- 10 radioactive material doesn't get out and maybe someone
- 11 in my family doesn't become another radioactive cancer
- 12 statistic?
- MR. SINCLAIR: Thank you. That's a
- 14 good question. Bob, do you want to address that?
- MR. BAIRD: Sure. Yeah, the steps that
- 16 Envirocare has proposed are documented in their
- 17 application. The principal design features include
- 18 the radioactive waste embankment and the waste that's
- 19 received at the site is contained in shipping
- 20 containers that have to satisfy Department of
- 21 Transportation requirements for tightness and
- 22 strength.
- 23 And the Class B and C wastes are also placed
- 24 inside concrete vaults that are designed to withstand
- 25 the normal stresses and loads that they would be

1 subjected to. All the voids within the embankment are

- 2 filled with backfill material so that the potential
- 3 for subsidence is very minimal. The facility is then
- 4 covered with an engineered cover system, and that's
- 5 designed to minimize the infiltration of water into
- 6 the disposal unit. There's drainage components,
- 7 surface water drainage components and of course the
- 8 normal security fencing and so forth, access
- 9 controlled.
- 10 The operations are conducted under a set of
- 11 documented procedures. The workers have to handle the
- 12 waste in certain ways, in prescribed ways that have
- 13 been reviewed to determine whether they are effective
- 14 in protecting the workers from the hazardous waste and
- 15 also whether they are effective in containing the
- 16 waste, not creating a situation or a condition that
- 17 would allow the waste, the contaminants, to be
- 18 released from the facility.
- 19 And once again, there are federal and state
- 20 standards that have been specified that determine how
- 21 much release is allowable and how much radiation
- 22 exposure is allowable to any member of the general
- 23 public or to anyone working at the facility. And,
- 24 again, the result of our review was that those
- 25 standards have been satisfied.

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1 MR. SINCLAIR: Okay, thank you, Bob.
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- 2 We're going to go ahead and get started on the public
- 3 comment part of the meeting now. I'm going to bore
- 4 you to death by reading our hearing statement. I'm
- 5 sorry we have to do this, but it's part of the
- 6 process. And so what I'll do is I'll introduce this
- 7 particular part of the meeting with the hearing
- 8 statement. Then I'll start calling people up. And I
- 9 notice we have some elected representatives here, and
- 10 we'll ask them to come and speak first. And then
- 11 we'll just call you up one by one. And we're going to
- 12 place the microphone up on the table. So as you come
- 13 and sit in the seat, speak into the mic, and we'll go
- 14 from there. So I apologize if you've heard this 50
- 15 times, but here we go again.
- 16 Ladies and gentlemen, we call this hearing
- 17 to order and welcome you to this evening's public
- 18 hearing on a preliminary decision by the Executive
- 19 Secretary of the Utah Radiation Control Board
- 20 concerning the Envirocare commercial radioactive waste
- 21 disposal facility application to receive and dispose
- 22 of containerized Class A, B and C low level
- 23 radioactive wastes.
- 24 This determination was necessary as a result
- 25 of requirements in the Radiation Control Act, Utah

- 1 Code Annotated, 19-3-105(1)(a), that requires the
- 2 approval of a license application by the Executive
- 3 Secretary of the Utah Radiation Control Board as a
- 4 necessary step in the licensing process. The
- 5 Executive Secretary of the Radiation Control Board has
- 6 made a preliminary decision to approve the license
- 7 application as detailed in an application submitted to
- 8 the division on November 1st, 1999, which has been
- 9 supplemented through revisions as a result of the
- 10 application review process.
- 11 To support the preliminary decision by the
- 12 Executive Secretary, a draft Safety Evaluation Report,
- 13 Radioactive Material License for containerized A, B
- 14 and C low level radioactive waste has been prepared.
- 15 As a result of the request in the application to
- 16 receive and dispose of containerized Class A, B and C
- 17 low level radioactive waste, it has also been
- 18 necessary to modify the Envirocare Groundwater
- 19 Discharge Permit to include monitoring requirements
- 20 for the landfill cell where the containerized waste
- 21 will be disposed. A draft Groundwater Discharge
- 22 Permit and statement of basis has been prepared to
- 23 support this action.
- 24 My name is Bill Sinclair. I am the
- 25 Executive Secretary of the Utah Radiation Control

1 Board and director of the Division of Radiation

- 2 Control, Utah Department of Environmental Quality.
- 3 And tonight I'm serving as the hearing officer.
- 4 A 60-day public comment period commenced on
- 5 January the 2nd, 2001, with publication of a notice in
- 6 the Salt Lake Tribune, Deseret News, Ogden Standard
- 7 Examiner, Davis County Clipper, St. George Spectrum,
- 8 Tooele Transcript Bulletin, San Juan Record, Grand
- 9 Junction, Colorado, Daily Sentinel and the Provo Daily
- 10 Herald. Notice of the 60-day public comment period
- 11 was published in the Salt Lake Tribune, Deseret News
- 12 and Tooele Transcript Bulletin for three consecutive
- 13 weeks by publication on January the 2nd, 9th and 16th,
- 14 2001. Copies of the draft Safety Evaluation Report,
- 15 draft Radioactive Material License, draft Groundwater
- 16 Discharge Permit and a Statement of Basis have been
- 17 made available for examination at the offices of
- 18 Division of Radiation Control, 168 North 1950 West,
- 19 Room 212, Salt Lake City, Utah.
- 20 In addition, copies of the documents have
- 21 also been available on the Division of Radiation
- 22 Control web site. Opportunity will be provided to any
- 23 person desiring to participate in these hearings.
- 24 Written statements dealing with the preliminary
- 25 decision and supporting documents must be postmarked

1 no later than Friday, March the 2nd, 2001 or received

- 2 by electronic mail no later than 5:00 p.m. on Friday,
- 3 March 2nd, 2001, to be accepted for the record. If
- 4 anyone desires to make an oral statement, a form was
- 5 available as you signed in for the hearing indicating
- 6 whether or not you wished to make an oral comment.
- 7 You should have indicated your desire to speak at that
- 8 time on the form.
- 9 This is an administrative hearing and as
- 10 such there'll be no cross-examination of the
- 11 witnesses. I'd ask that you confine your remarks to
- 12 the matter at hand and try to limit them to five
- 13 minutes or less. The hearing will be concluded after
- 14 all those who desire to make a statement have done
- 15 so.
- We'll now proceed and hear any statements.
- 17 As you approach me to offer comment, please state your
- 18 name and relevant affiliation for the record. So our
- 19 court reporter may correctly identify you, we may ask
- 20 you at that time to pronounce or spell your name for
- 21 the hearing record. I've asked the court reporter to
- 22 intercede any time it is necessary to make sure the
- 23 hearing record is accurately reflected.
- 24 And so we'll now begin. And I notice there
- 25 are some elected official with us tonight. I believe

1 some of our county commissioners are here. Dean

- 2 White, Commissioner White. Commissioner Rockwell is
- 3 here. Either one can come up. Doesn't matter.
- 4 #6 COMMISSIONER ROCKWELL: Thank you
- 5 for having this hearing here in our county. We
- 6 appreciate that so we can get public comment. My name
- 7 is Dennis Rockwell. I'm a Tooele County
- 8 Commissioner. Envirocare of Utah, B and C waste,
- 9 containerized, and also the A, I think it's time that
- 10 Utah steps up to the plate and takes care of the waste
- 11 that we do produce here within our own state. If it
- 12 helps out other states with their problem, so be it.
- 13 If we we're not going to step up to the plate and take
- 14 these materials that we work with and that we use,
- 15 maybe we should outlaw all radiation within Utah.
- 16 Maybe give up the, oh, the hospitals that use it.
- 17 Maybe they need to get rid of it, the sterilizing
- 18 places, other things that use this type of material in
- 19 order to perform their duties.
- I wonder what the world would be like today
- 21 if we did do that. I know for myself I was in the
- 22 hospital and had some x-rays and some other stuff done
- 23 to me. And I'm sure glad those doctors didn't have to
- 24 open me up to take a look at what was going on inside
- 25 because it turned out they didn't need to. The

1 regulation oversight at Envirocare is in place. I

- 2 believe it's doing the job that it should. It can be
- 3 safely stored.
- 4 I don't believe that radiation is
- 5 selective. I've read about the nuclear bombs and
- 6 stuff going over in southern Utah. And it baffles me
- 7 that it seemed to be very effective. It affected some
- 8 but not others. I know for myself I came down with
- 9 polio at a very young age. I would think that if that
- 10 was moving throughout the community that everybody
- 11 would get it. It still amazes me that my brothers, my
- 12 friends, those that were alive at the same time I was
- 13 did not come down with that serious ailment. It can
- 14 be controlled, I think, being in containers, meeting
- 15 the standards that it needs to, that it can be handled
- 16 very safely. Stored in a place that is protected and
- 17 that is well suitable for the storage of these
- 18 hazardous materials. And I would ask you to approve
- 19 the license application for Envirocare on this
- 20 subject. Thank you.
- MR. SINCLAIR: Thank you,
- 22 Commissioner. Commissioner White?
- 23 #7 COMMISSIONER WHITE: My name is Gene
- 24 White. I'm a Tooele County Commissioner also. And I
- 25 have spent a lot of time really researching and trying

- 1 to look into all of the issues that involve
- 2 Envirocare's B and C material that's out there. I
- 3 have been an adamant opponent of Private Fuel
- 4 Storage. And I still remain that at this time,
- 5 although some of the politicians, the way they're
- 6 acting about some things kind of makes you maybe you
- 7 ought to change your mind. Sounds like they're trying
- 8 to annihilate the Indians in Skull Valley in the
- 9 process of doing these things, and I don't think
- 10 that's a fair way to approach things as well.
- But I went out and I visited the site, spent
- 12 quite a bit of time at Envirocare's site. I also want
- 13 it to be noted that I have no obligation to Envirocare
- 14 politically or otherwise. I did not receive any funds
- 15 from them, nor did I solicit any because I wanted to
- 16 try to remain objective.
- But I visited the site, and I saw the
- 18 technology that was there. I saw the skill level of
- 19 the workers who were there. And then I come back and
- 20 I sat and pondered the goal that I had on economic
- 21 development. And in that process, I met with some of
- 22 the politicians on economic development. And the
- 23 current political climate really isn't interested in
- 24 helping Tooele county in economic development. They
- 25 would like to see if they could take some away from

1 Tooele county. And whatever it is they want to take

- 2 away, but there's nothing they want to do to replace
- 3 it. And I think we have an obligation those people
- 4 who are currently employed here, the number of people
- 5 that do derive a livelihood from Envirocare.
- I can't find anything for the local
- 7 residents where it would be subject to any kind of
- 8 health hazard. There could be to those who work on
- 9 site. I don't have a way of scientifically knowing
- 10 whether that would be the case or not. But it's
- 11 located on one section of grounds, 640 acres,
- 12 somewhere in that neighborhood, on what little, if you
- 13 want to call it an aquifer, it's a dead hole in the
- 14 ground that's not going to go anywhere.
- 15 And at the same time, I have a
- 16 responsibility to the Tooele county landfill. And we
- 17 know they're concerned about illegal dumping that goes
- 18 on in Tooele county landfill of some of this type of
- 19 material. And I'm sure it goes on all over the United
- 20 States, and it's not simply something we have here.
- 21 If we can regulate getting rid of the stuff right,
- 22 then I think it needs to be done. It's not something
- 23 that I'm excited about. Nor do I feel like that I
- 24 would go out and solicit it. But since it's already
- 25 here and it is a good economic source of income for

1 Tooele county and not only provides approximately five

- 2 million dollars in mitigation fees to the county, it
- 3 also provides a lot of jobs for those who work
- 4 directly for Envirocare and those who contract as
- 5 well. So I think that we ought to look at it once
- 6 again on a scientific level, not try to react to
- 7 emotions and try to do what's in the best interest of
- 8 the people of Tooele county as well as other people
- 9 throughout the country.
- 10 I couldn't help it as I drove past the
- 11 Huntsman Cancer Center the other day, you look there
- 12 and you think of the number that people that are
- 13 receiving radiation treatment. You go down in South
- 14 Salt Lake, and you drive past the medical facility
- 15 that sterilizes medical equipment. Then as I came
- 16 around the mountain, there's Kennecott, who in the
- 17 mining industry uses radiation as well. And I
- 18 thought, Where would we be without radioactive
- 19 material in the better way of life that we have?
- 20 But yet then it becomes waste and we have to
- 21 get rid of some of it. Then all of a sudden we're
- 22 concerned and it has a bad name to it. It ought to be
- 23 either good or bad either way as far as I'm
- 24 concerned. And if we're going to use it in making our
- 25 life better, then we've got to be prepared to accept

1 the consequences that go with this. And I think we

- 2 have the same responsibility to get rid of it as
- 3 well.
- 4 And it would be easy to say, Let everybody
- 5 take care of their own. But we know in the heavily
- 6 populated areas in some other parts of the country,
- 7 they weren't blessed with a piece of desert that isn't
- 8 good for much besides that. So we just happened to
- 9 end up with it. And so at this point, I feel like I
- 10 have to support what Envirocare does and that you
- 11 might consider moving on their permit as well. Thank
- 12 you.
- MR. SINCLAIR: Thank you,
- 14 Commissioner. I don't see by the list there are any
- 15 other elected officials that wish to speak, so we're
- 16 just going to start going down the roster as such.
- 17 Oh, I do see, not an elected official, but certainly
- 18 an official of Tooele County. I'm going to ask Myron
- 19 if he'll come up, Myron Bateman.
- 20 #8 MR. BATEMAN: Thank you very much.
- 21 I've been involved with the vitrol project and the
- 22 other projects out on the desert as far as evaluating
- 23 the sites and those things. And I'm going to speak on
- 24 behalf of Tooele County Health Department. I'm the
- 25 health officer. As far as the site evaluation and for

1 public health, that is probably the best area that you

- 2 could have to store this type of waste, A, B and C.
- 3 It poses no public health problem. It's located 38
- 4 miles from a population base. The soils out there, as
- 5 you well know, the clay base has a thickness of over
- 6 ten feet. The water quality out there is not
- 7 drinkable by man or animal. Those types of things
- 8 there. It has a migration of almost zero. So the
- 9 site, as far as an environmental and a public health
- 10 standpoint, has no risk.
- 11 The material has very low risk as far as an
- 12 accident and those types of things. It's a lot easier
- 13 for us to deal with as a health department with regard
- 14 to a spill on the highway than what we do with a
- 15 gasoline tanker and those type of fuels and things
- 16 like this. This is an easier item to clean up and
- 17 take care of. And I'd rather respond to something
- 18 like that with my people than some the other things we
- 19 deal with in our environment. So I just want to give
- 20 that report from the public health department.
- 21 MR. SINCLAIR: Okay. Ron Gaynor.
- 22 #9 MR. GAYNOR: I've joined the ranks
- 23 of one of those repetitive speakers, I guess. Thank
- 24 you, Mr. Sinclair. Thank you both. My name is Ronald
- 25 Gaynor. And I'm an engineering consultant to

1 Envirocare. I've been working on the application for

- 2 this license amendment for the last year and a half.
- 3 In regard to my own background, I'm a licensed
- 4 engineer, and I've worked in the radioactive waste
- 5 management field for over 20 years. My experience
- 6 includes engineering design, construction, operations
- 7 and monitoring at many of the radioactive waste
- 8 disposal facilities in other states. I've also
- 9 visited and studied similar facilities around the
- 10 world including France, Germany, Sweden, South Africa,
- 11 Russia and Slovakia.
- 12 I recognize that the sole purpose of this
- 13 hearing and the others like it is to discover any
- 14 technical issues that are not adequately covered in
- 15 the study that has led to a preliminary approval of
- 16 Envirocare's proposal. Speaking on behalf of
- 17 Envirocare, I would like to assure you that Envirocare
- 18 welcomes any such information that may lead to an
- 19 improved plan for making certain that these wastes are
- 20 received and cared for safely.
- 21 The research done on this proposal by both
- 22 the staff of the Department of Environmental Quality,
- 23 Envirocare and also all of their consultants has taken
- 24 substantial time and effort over the last year and a
- 25 half. DEQ has spent about \$480,000 of Envirocare's

1 money on the project, and Envirocare has spent much

- 2 more than that on preparing the design and analysis
- 3 and in responding to DEQ's technical review
- 4 questions.
- 5 The questions that DEQ has asked have
- 6 demonstrated an in-depth knowledge of the issues
- 7 involved. And we appreciate the fact that on many
- 8 occasions, DEQ's staff and their consultants have
- 9 spent many long hours on the project to complete their
- 10 review in an efficient and timely fashion.
- 11 As I stated, we recognize that these
- 12 hearings have a single purpose, to identify any
- 13 shortcomings in the technical studies that have led to
- 14 a tentative approval of the project. At the same
- 15 time, our experience in other hearings of this nature
- 16 is that some will use these hearings to argue from a
- 17 philosophical or political point of view. As you
- 18 mentioned earlier, the decision on that basis will be
- 19 made by the Utah Legislature and the Governor
- 20 following the completion of the regulatory process.
- 21 Therefore, in an effort to save the time of
- 22 the hearing officers and members of the public, we
- 23 would like to make some brief statements about some of
- 24 the issues which may be brought up so that it will not
- 25 be necessary for a long list of Envirocare supporters

1 to counter those arguments and extend the hearing.

- 2 I'd like to deal quickly with the claim that
- 3 may be made that if Envirocare's license to receive
- 4 Class B and C wastes is approved that Utah would
- 5 become the nation's dumping ground for radioactive
- 6 wastes. I have just two points to make on that
- 7 subject.
- 8 First, there are a total of nine facilities
- 9 in nine states that are receiving these wastes. Three
- 10 are commercial facilities, and six belong to the
- 11 federal government. Additionally, there are
- 12 radioactive wastes disposed in several other states.
- 13 And those are indicated on a map at the side of the
- 14 room here in the color blue. In fact, there are a
- 15 couple of states which have radioactive facilities
- 16 which have been inadvertently omitted from that map.
- 17 The second point I would like to make is
- 18 illustrated by this next graphic. 97 to 99 percent of
- 19 all low level radioactive wastes are of the Class A
- 20 type or the type which is of the lowest and
- 21 shortest-lived hazard. Only about three percent of
- 22 all low level waste is Class B and C.
- 23 If Envirocare is authorized to receive Class
- 24 B and C waste, it will only receive a fraction of the
- 25 B and C wastes available or produced in this country.

1 The other facilities which are currently receiving

- 2 Class B and C waste will continue to dispose of and
- 3 compete for those wastes against Envirocare. At the
- 4 outside, Envirocare may receive up to four percent of
- 5 all low level waste in the country, hardly making Utah
- 6 the nation's dumping ground. Thank you very much for
- 7 this opportunity.
- 8 MR. SINCLAIR: Thank you. Mark
- 9 Ledoux. Mark Ledoux will be followed by Art Palmer.
- 10 #10 MR. LEDOUX: Thank you. My name is
- 11 Mark Ledoux. I am the radiation protection manager
- 12 for Envirocare's proposed Class B and C facility. I'm
- 13 here making a statement for Envirocare but also for
- 14 myself. I would like to make a few comments
- 15 concerning the safety of transporting and handling
- 16 Class B and C waste.
- 17 First, I would like to discuss my
- 18 credentials and experience with handling and
- 19 transporting radioactive waste. My career in
- 20 radioactive waste started with the Navy nuclear power
- 21 program. I operated nuclear power plants on
- 22 submarines for six years. After leaving the Navy, my
- 23 career totaling 21 years has all been dedicated to
- 24 radioactive waste. This includes processing,
- 25 transportation and disposal.

I have personally packaged for transport

- 2 hundreds of shipments of radioactive material
- 3 including Class B and C waste. Most of these
- 4 shipments were destined for disposal at Barnwell,
- 5 South Carolina; Beatty, Nevada; or Richland,
- 6 Washington. My previous job before Envirocare was
- 7 with US Ecology, another radioactive waste disposal
- 8 company, as a deputy corporation radiation safety
- 9 officer. I am also a registered radiation protection
- 10 technologist and a certified health physicist.
- 11 The first item, Nature of radioactive waste
- 12 that Envirocare will handle, as required by the US
- 13 Nuclear Regulatory Commission and subsequently Utah
- 14 Division of Radiation Control, all the waste will be
- 15 in solid form. No liquid waste is allowed for
- 16 disposal. Envirocare will select and check waste
- 17 received at the site to ensure compliance with this
- 18 requirement.
- 19 Number 2, all waste that will be transported
- 20 on public roads must meet the stringent regulations of
- 21 US Department of Transportation and US Nuclear
- 22 Regulatory Commission. At a minimum, radioactive
- 23 waste packages must be in strong, tight containers
- 24 that will hold their contents during normal incidents
- 25 for transportation. This includes packages that are

1 transported in type A, DOT-certified shipping casks.

- 2 These are steel- and lead-lined containers used for
- 3 transporting waste on the road.
- 4 For higher levels of radiation, they must be
- 5 transported in type B, NRC-approved shipping casks.
- 6 These casks are designed to hold their contents under
- 7 hypothetical situations such as a collision with a
- 8 train. Shipments of radioactive waste are enroute
- 9 through low risk areas, typically interstates such as
- 10 I-15, I-80 and I-215. There is only a short five-mile
- 11 stretch from I-80 to the Envirocare site. There are
- 12 no schools, children, or general members of the public
- 13 along this road. These types of shipments are being
- 14 transported through the state of Utah now.
- Number 3, all Class B or C waste must be
- 16 stabilized for disposal. This means that the waste is
- 17 either mixed with concrete or other approved media or
- 18 placed inside of high integrity containers. The list
- 19 of approved high integrity containers or stabilization
- 20 media shall be approved by the Utah Division of
- 21 Radiation Control. Again, as required by the US
- 22 Nuclear Regulatory Commission, this keeps the material
- 23 safe for 300 years.
- In addition, above and beyond the state and
- 25 federal regulations, Envirocare will place B and C

1 waste inside steel reinforced concrete overpacks which

- 2 will not only assist in long-term containment, but
- 3 will provide additional shielding for workers during
- 4 disposal operations.
- Number 4, some clarification for companies
- 6 that transport that hazardous material, in accordance
- 7 with DOT requirements, all companies that transport
- 8 hazardous materials are required to comply with all
- 9 the provisions of the federal hazardous materials
- 10 transportation laws, regulations and such. As
- 11 required by 49 CFR, the DOT regulations, all drivers
- 12 that transport hazardous material must have in their
- 13 possession emergency response paperwork with a 24-hour
- 14 emergency contact number. This paperwork and the
- 15 shipping papers must be physically located within
- 16 reach of the driver. Also the drivers must be trained
- 17 in emergency response, self-protection measures and
- 18 accident prevention. Retraining is required every
- 19 three years. There are also national hazardous
- 20 response teams of which Utah is a member. These are
- 21 also complemented by the emergency response necessary
- 22 for transporting the transuranic waste from Idaho to
- 23 New Mexico.
- 24 And finally, in 1990 and '83, 1983, the
- 25 Nuclear Regulatory Commission implemented 10 CFR 61

- 1 which regulates how radioactive waste is disposed.
- 2 This regulation was a result of a significant amount
- 3 of experience related to this subject. Even now, the
- 4 industry is developing better processes for reducing
- 5 and stabilizing radioactive waste which helps to
- 6 reduce exposures and make it safer to handle.
- 7 In summary, just like almost all things,
- 8 there are no guarantees. However, the industry has
- 9 developed an excellent safety record over more than 30
- 10 years during which millions of radioactive material
- 11 shipments have been made without identifiable injury
- 12 or death attributable to radiological causes. Thank
- 13 you for your time.
- 14 MR. SINCLAIR: Thank you, Mark. Art.
- 15 Art will be followed by Harry Shinton.
- 16 #11 MR. PALMER: Hi. My name is Art
- 17 Palmer. I'm an Envirocare employee, and I'd like to
- 18 thank the department for one more opportunity to
- 19 provide comments on the draft B and C licensing
- 20 documents. I'm Envirocare's corporate radiation
- 21 safety officer. I have a degree in physics. I'm a
- 22 certified health physicist and a registered radiation
- 23 protection technologist.
- 24 But more importantly, I have 25 years of
- 25 experience in the safe handling, transportation and

1 disposal of radioactive materials. My experience

- 2 includes the US Navy, commercial nuclear power plants,
- 3 Department of Energy facilities and waste processing
- 4 and disposal sites. As a health physicist with a
- 5 broad background, I'd like to speak to the topic of
- 6 responsible management of radioactive waste.
- 7 Virtually everything we do in our society
- 8 creates some sort of waste. Office work creates paper
- 9 waste. Hygiene creates sewage. Yard work creates
- 10 cuttings. Farming creates waste. Similarly, many of
- 11 the things we do in our society create radioactive
- 12 waste. These include medical research and treatment
- 13 and many manufacturing activities. This also
- 14 includes, of course, the dependence we now have on
- 15 hundred nuclear electric generating plants presently
- 16 in operation in the United States.
- 17 Now I suspect that none of us are willing to
- 18 do away with toilets and showers to eliminate those
- 19 wastes. And I believe there are few who are willing
- 20 to give up on the many productive uses of
- 21 radioactivity that create the waste that we're now
- 22 discussing. Furthermore, even in we were willing,
- 23 it's simply not practical because they're so widely
- 24 used. Consumer products incorporating radioactivity
- 25 include clocks, compasses, wrist watches, gunsights,

1 smoke detectors, high quality optics, ceramic glazes,

- 2 camping equipment and airplane components.
- 3 Industrial users of radioactive materials
- 4 include steel mills, equipment sterilization
- 5 facilities, well logging, pipeline and ship
- 6 construction and pharmaceutical development.
- 7 Radioactive materials are also prominently used in
- 8 research institutions and areas ranging from genetic
- 9 disease to materials science to sports medicine. I
- 10 expect there is no one in this room who hasn't been
- 11 touched either directly or through a family member by
- 12 the medical uses of radiation ranging from x-rays to
- 13 cancer treatments.
- We are all also in a national electricity
- 15 shortage. This crisis is spreading from California to
- 16 other western states. A significant portion of our
- 17 nation's electric supply, approximately 20 percent, is
- 18 generated by nuclear generating facilities. There are
- 19 probably few of us who would shut down these electric
- 20 generating facilities. And even if they were to be
- 21 shut down, that action in itself would create a
- 22 greater need for proper disposal of radioactive wastes
- 23 rather than a lesser need. The radioactive materials
- 24 are used throughout Utah. The map to my right depicts
- 25 locations of over 200 radioactive materials

1 licensees. Each one of these are very likely to

- 2 generate radioactive waste in one form or another.
- 3 So these wastes are basically a fact of
- 4 today's life. We have them on our hands. Our real
- 5 challenge is ensuring that they're cared for safely.
- 6 Beginning in the early 1980s, Department of Energy
- 7 spent eight years researching 29 possible locations to
- 8 permanently dispose of two and a half million cubic
- 9 yards of radioactive waste which was then located in
- 10 Salt Lake county. They settled on a site in Tooele
- 11 county near Clive based on its location, physical
- 12 features and environmental characteristics.
- 13 The Utah Department of Environmental Quality
- 14 has recently completed a study of this same site to
- 15 determine whether it's an appropriate location to
- 16 manage Class B and C wastes and found it to be
- 17 satisfactory. The same department recently spent more
- 18 than a year analyzing Envirocare's proposed program
- 19 for receiving these wastes and properly disposing of
- 20 them at the Clive site and found the proposal to be
- 21 satisfactory. Now the US NRC has limited Class C
- 22 radioactive waste concentrations to those that will
- 23 decay to safe levels in 500 years in the 10 CFR 61
- 24 environmental impact statement.
- 25 So I repeat. These radioactive are a fact

1 of modern life. They can and have been managed safely

- 2 for over 20 years. The Envirocare site is an optimum
- 3 place to dispose of them, and DEQ has studied
- 4 Envirocare's proposal and found it to be appropriate.
- 5 One objection that's been raised is concern
- 6 about other low level radioactive waste disposal
- 7 facilities that have, quote, "leaked," unquote.
- 8 Facilities that have evidenced groundwater
- 9 contamination have all been facilities designed more
- 10 than 20 years ago and well before the current waste
- 11 disposal site design criteria was established.
- 12 They've also accepted liquid radioactive wastes and
- 13 were located in wet climates.
- 14 The Envirocare facility is located in a dry
- 15 climate. It will not accept liquid radioactive waste
- 16 for disposal. And it's designed and operated in
- 17 accordance with the requirements developed to ensure
- 18 prevention of groundwater contamination. So I'd just
- 19 like to say the majority of the people in Tooele
- 20 county would like to see Envirocare's proposal be
- 21 approved. And I believe that this is a responsible
- 22 approach to managing radioactive waste that we all
- 23 benefit from. Thank you very much.
- MR. SINCLAIR: Thank you. After Mr.
- 25 Shinton, Larry Lyon.

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1 #12 MR. SHINTON: My name is Harry
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- 2 Shinton, S-h-i-n-t-o-n. I'm employed in the Tooele
- 3 County Sheriff's Office in the hazardous materials
- 4 division. And I would like the record to reflect I
- 5 just delivered to Mr. Sinclair 12 packets of four
- 6 photographs each that contain evidence of spent fuel
- 7 rods coming through Utah that I took pictures of back
- 8 in February of the year 2000.
- 9 And I want to share for the record that
- 10 radiation does not come in this community without us
- 11 knowing about it, "us" being the emergency
- 12 responders. Here's the memo I received pertaining to
- 13 the photographs that were presented. A shipment of
- 14 spent fuel scheduled to depart Maryland at 1600 hours
- 15 on Thursday, February 3rd of the year 2000. The
- 16 shipment will be entering Utah approximately 1600
- 17 hours on Saturday, February the 5th of 2000. I will
- 18 notify the shipper I-215 is a preferred route through
- 19 Salt Lake. I-80 is listed. I will update you when I
- 20 get official response.
- 21 The shipment information follows. Please
- 22 remember this information is only to be released on a
- 23 need-to-know basis. And these are spent fuel rods
- 24 enroute to California from Maryland. I make the
- 25 public aware and the board aware of that because part

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1 of our responsibility in the hazardous materials
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- 2 division is to respond in the event of an emergency.
- 3 The next information that I'm going to share
- 4 is from the US Department of Transportation Emergency
- 5 Response Guidebook, the last one published was in the
- 6 year 2000, dealing with responses to radiation
- 7 accidents, quote: Radiation presents minimal risk to
- 8 transport workers, emergency response personnel and
- 9 the public during transportation accidents. Packaging
- 10 durability increases the potential radiation, and
- 11 hazards of the contents increase. Undamaged packages
- 12 are safe. Contents of damaged packages may cause
- 13 higher external radiation exposure or both external
- 14 and internal radiation exposure if contents are
- 15 released. Type AF or IF packages identified by
- 16 package markings do not contain life threatening
- 17 amounts of material.
- 18 The Emergency Response Guidebook goes on to
- 19 explain what we, as first responders, will do, how we
- 20 neutralize the situation. Under protective clothing,
- 21 it says, positive pressure self-contained breathing
- 22 apparatus and structural fire fighter protective
- 23 clothing or turnouts will provide adequate protection
- 24 against internal radiation exposure.
- Then it talks about spills: Do not damage

- 1 packages or spill material. Damp surfaces on
- 2 undamaged or slightly damaged packages are seldom an
- 3 indication of package failure. Most packaging for
- 4 liquid contents have inner containers and/or inner
- 5 absorbent materials. Liquid spills, package contents
- 6 are seldom liquid. If any radioactive contamination
- 7 resulting from a liquid release is present, it will
- 8 probably be low level. Under the first aid section,
- 9 medical problems take priority over radiological
- 10 concerns. If someone is hurt in an accident, that's
- 11 your concern, not the radiation.
- 12 I submit that as a trainer for first
- 13 responders from the hazardous materials arena here in
- 14 Tooele county that, Mr. Sinclair, we are trained to
- 15 handle any type of emergency. We can respond to any
- 16 type of incident dealing with radiation. As has been
- 17 stated in the past, where sometimes radiation goes
- 18 through residential communities is not true. I have
- 19 said it on several times before the radiation board
- 20 that I deal in facts. I do not deal from an emotion
- 21 position.
- We are in a position in Tooele county as
- 23 first responders to address any issue dealing with
- 24 Envirocare if they have a problem. In my experience
- 25 with hazardous materials in the last 12 years in

- 1 Tooele county, Envirocare has been a good neighbor.
- 2 They have been an asset to the community. And in the
- 3 arena of emergency responders, they have saved lives
- 4 because of our MOU dealing with interstate 80 and
- 5 their EMTs on scene with their ambulance because of
- 6 accidents that have occurred on interstate 80, they
- 7 have been the first ones on the scene. By them being
- 8 there, they have saved life. My position with the
- 9 hazardous materials division of the Tooele County
- 10 Sheriff's Office is to support Envirocare's
- 11 application for the B and C waste. And I thank you
- 12 for your time.
- 13 MR. SINCLAIR: Thank you. Following
- 14 Larry, we're going to hear from Tim Booth.
- 15 #13 MR. LYON: My name is Larry Lyon.
- 16 I'm an employee of Envirocare, and my relevance to
- 17 this hearing is not only my employment with
- 18 Envirocare, but I feel like I have a unique
- 19 perspective because as a radiation safety
- 20 technologist, I have worked at some of the sites that
- 21 ship waste to Envirocare, namely, the Maywood
- 22 properties in northern New Jersey, the RMI titanium
- 23 plant in Ashview, Ohio, and Kentucky Electric Steel in
- 24 Ashland, Kentucky.
- 25 So one thing, one point I'd like to make is

1 that one gentleman mentioned it's time for Utah to

- 2 step up to the plate. And I totally agree with that
- 3 because the idea that each state should just take care
- 4 of its own waste, to me, it doesn't make sense
- 5 because, to me, it's not just a New York state
- 6 problem. It's not just an Ohio state problem or a New
- 7 Jersey state problem. It's a national problem. And
- 8 the reality is, having worked in the excavation of
- 9 these wastes, taking them out of people's yards, out
- 10 of their homes, out of community parks, and then
- 11 working now where they're going to out in the middle
- 12 of nowhere out in the desert, it's just, you know, I
- 13 would be interested to see if a person that has this
- 14 kind of attitude would be willing to call those people
- 15 and tell them that they've got to keep their waste in
- 16 their yards and their parks rather than, you know, put
- 17 it out in the desert.
- 18 As far as hazardous groundwater
- 19 contamination, you know, I think, well, let's go to
- 20 Clive and show me the groundwater. There is no
- 21 groundwater. I've been -- I've personally done, as
- 22 far as the hazards, you know, of contamination and
- 23 radiation, I've personally done thousands of
- 24 radiological surveys on trucks, load containers,
- 25 railcars without a single instance of contamination.

1 I've covered thousands of personnel exits from

- 2 contamination areas without a single instance of
- 3 personnel contamination.
- 4 And as far as radiation exposure at
- 5 Envirocare, all I can say is you're going to get -- a
- 6 person is going to get more radiation exposure from
- 7 natural background just living their life in Tooele
- 8 county or wherever they're living than they're going
- 9 to pick up at Envirocare annually. And so that's all
- 10 I have to say. Thanks.
- 11 MR. SINCLAIR: Thanks. Following Tim,
- 12 I have Janet Cook.
- 13 #14 MR. BOOTH: My name is Tim Booth,
- 14 B-o-o-t-h. I'm here tonight, this is the first public
- 15 hearing in my life I've ever spoke at. That's how
- 16 strong I feel about this. I have a few comments to
- 17 make, but first I'll give you some of my background.
- 18 I don't have a fancy college education. I'm not a
- 19 professor from Yale speaking here.
- 20 All my experience comes from hard earned
- 21 work. I have eight years in the trucking industry.
- 22 I've hauled in the back of a tractor-trailer on the US
- 23 highways anywhere from the french fries you eat at
- 24 Wendy's to the explosives that keep our country safe.
- 25 The last two years, I've been employed with Broken

1 Arrow who is Envirocare's main contractor. I'm here

- 2 to tell you that the site is safe. Unless antelope,
- 3 rabbits, coyotes, mice, rattlesnakes, spiders,
- 4 scorpions and the sage brush are in danger, the site
- 5 is perfect. There's nothing out there that this will
- 6 hurt. The site is one of the most safest in the
- 7 country. It's not in our backyards. It's 70 miles
- 8 away from here. There's a mountain range in between
- 9 us that I'm sure radiation can't get through.
- I say to most of our opponents, If not here,
- 11 where? You say we'll be leaving a place for our kids
- 12 to clean up. I say to you, If we leave it where it
- 13 is, our kids will be doing exactly what we're doing in
- 14 cleaning it up and bringing it out here still. Let's
- 15 take care of our nation's problem. Let me make a
- 16 decent living. Let me be able to put my kids through
- 17 college. And, please, Mr. Sinclair, approve this
- 18 license.
- 19 MR. SINCLAIR: Thank you. Following
- 20 Janet, we'll hear from Morley Cook.
- #1 MS. COOK: My name is Janet Cook.
- 22 Out in the middle of nowhere? Well, it's pretty close
- 23 to my home. In fact, Grantsville is the closest city
- 24 to this facility. I have been very much interested
- 25 that Governor Leavitt, Diane Nielsen, the director of

1 environmental quality, Representative Jim Hansen, and

- 2 many of the legislators have all, I guess, been
- 3 emotional and come out strongly against the nuclear
- 4 rods coming to the Goshute reservation. Well, as a
- 5 citizen, I'm adamantly opposed to Envirocare receiving
- 6 a license for the B and C waste.
- 7 Scientific facts, you know, I always feel
- 8 like those who speak before us like to say they work
- 9 with science and facts and not emotions. And that's
- 10 what I'd like to work with here as well. From the
- 11 science perspective, I would like to ask Mr. Bateman,
- 12 I would like to ask this gentleman who has worked on
- 13 the permitting of this license where their baseline
- 14 health study is. Can you provide me with that, a
- 15 baseline health study? Do you have that for the
- 16 workers? Is that who you have it for?
- Or I would like to see a baseline health
- 18 study for the community of Grantsville, the closest
- 19 city to the site. I conducted a community health
- 20 study with 40 volunteers in 1996. The Department of
- 21 Environmental Quality promised as a result of that
- 22 showing the nonhealth in our community that they would
- 23 provide a professional health study, which never
- 24 happened.
- In light of the fact that the Department of

1 Environmental Quality has felt so secure in permitting

- 2 so many hazardous facilities in my backyard, a
- 3 hazardous waste landfill, a radioactive landfill, a
- 4 hazardous waste incinerator along with the chemical
- 5 incinerator, along with what's going at Dugway, I
- 6 think from a science perspective before you approve
- 7 this permit that you come into the community of
- 8 Grantsville and provide a health baseline study for
- 9 us.
- 10 We continue to experience negative health.
- 11 Three young men, 19 to about 25, have just contracted
- 12 cancer. A young man of clean lifestyle, no drugs, no
- 13 cigarettes, no alcohol, and that seems to be the name
- 14 of the game in our community. Those who have spoken
- 15 tonight, I keep hearing over and over at these public
- 16 hearings what a great opportunity it is for us in
- 17 Tooele county to take care of the nation and what a
- 18 great neighbor Envirocare is.
- 19 Well, I say great neighbors take care of
- 20 their communities that are gullible enough to allow
- 21 them in. Money, we can't even cover the cost,
- 22 according to Mr. Sinclair, of regulating them in some
- 23 years. I think wasn't it about a million, a little
- 24 over a million dollars was the good year for the state
- 25 of Utah with the \$2.50 fee that came in as opposed to

- 1 the \$600 million that a facility of similar type
- 2 contributes to South Carolina's funds. That's a good
- 3 neighbor? I think not.
- I think we're as gullible as we were in the
- 5 1950s when we believed everything the United States
- 6 government said. It won't hurt you. It'll be okay.
- 7 Well, I'm here to say I'm seeing the same colors show
- 8 up here. It won't hurt. It'll be okay. Let's take
- 9 it. And then in 50 years from now, they'll be
- 10 printing articles in the Deseret News telling what
- 11 stupid folks we were.
- 12 Another thing, I went to the state capitol
- 13 today. And I'll have to say this for Envirocare.
- 14 They're mighty good neighbors to the politicians and
- 15 the governor. They sponsor his spring ball. They
- 16 sponsor a golf tournament. They give Ron Allen a
- 17 thousand dollars for his campaign, Carol Hunsaker, all
- 18 kinds of money, Dennis Rockwell, all kinds of money.
- 19 And it's to Gene White's credit he didn't take it.
- 20 But here are the legislators that have received the
- 21 money. So I would say I guess they're good neighbors
- 22 to individuals but not to the public collectively.
- 23 And, Mr. Sinclair, I just adamantly ask you
- 24 to be wise in the interests of the state of Utah and
- 25 say no to this waste. And let's not have the

1 hypocritical position of Governor Leavitt and, you

- 2 know, beckon one but pull out all the stops to stop
- 3 another. Thank you.
- 4 MR. SINCLAIR: Thank you. Okay, the
- 5 next speaker is -- I think it's Judith Barton.
- 6 #15 MS. BARTON: Judith Barton,
- 7 B-a-r-t-o-n. Thank you for allowing me to participate
- 8 this evening. As I've listened in previous nights and
- 9 a little bit tonight, the thought comes to mind that
- 10 most of the people who are against Envirocare getting
- 11 the B and C license are against it because of fear.
- 12 Fear is a powerful thing. However, one can overcome
- 13 their fear by educating oneself. Most of what I've
- 14 heard from the complainants are unfounded fears, fears
- 15 based on fiction or lack of education. As a parent,
- 16 I've dealt with the fears of our children, the fear of
- 17 the dark, the fear of noises such as the wind late at
- 18 night, the fear of bugs and whatever comes along.
- 19 And the way that we have helped our children
- 20 overcome their fears is through educating them,
- 21 watching documentaries, reading about whatever it is
- 22 and doing whatever it takes to teach them about what
- 23 they fear. This way they grow past their fears.
- 24 Nuclear waste or nuclear power is something to be
- 25 feared, or a better word would be respected. We have

1 around us hundreds of things of which we can be

- 2 afraid. Our homes are heated by natural gas. And
- 3 these pipelines run under our homes, our streets,
- 4 parks and schools. They run everywhere. These pipes
- 5 are potential bombs. They can explode without
- 6 warning. Electricity is a killer as well. These
- 7 wires with thousands of volts run over our streets and
- 8 our yards. They connect to thousands of homes and
- 9 buildings. They can start fires, and have in many
- 10 cases.
- 11 In fact, my husband was knocked on his duff
- 12 once because the person who had wired a room in our
- 13 basement knew nothing about electricity. He had no
- 14 respect for it. When these elements are handled with
- 15 respect and by professionals, we don't even think
- 16 twice. We flick a switch and we get light. We turn a
- 17 knob and we get heat. We don't debate whether or not
- 18 it might kill us this time or not. If we did, none of
- 19 us would have lights or heat in our homes.
- 20 So it is with nuclear waste. If the people
- 21 who fear this so much would take the time to study it
- 22 out, they would come to realize that there are many
- 23 rules and regulations that must be followed, that the
- 24 chances of hazardous accidents happening are far less
- 25 than being electrocuted in their own home or having

1 that gas line blow up in their backyard. They need to

- 2 read and study all the studies and reports that have
- 3 been given to you in order to make a sound objection.
- 4 I heard the young man worry about
- 5 incinerators, and I agree that incinerators are
- 6 dangerous. But that has nothing to do with the
- 7 shipments or the burial of the wastes that we are
- 8 talking about. I know it's a scary thing to have
- 9 potentially dangerous things travel across our roads
- 10 and in this case be buried in the ground. But there
- 11 are thousands of things on our roads today that we
- 12 don't even think about as being dangerous and that are
- 13 more dangerous than the waste that we're talking
- 14 about.
- 15 Also I would much rather have companies like
- 16 Envirocare take the responsibility of handling this
- 17 waste rather than have a company try to hide it in my
- 18 backyard. If there's no place for it to go, then it
- 19 gets hidden. And it could end up anywhere. And
- 20 that's what scares me, not knowing where it's buried.
- 21 I'm definitely for Envirocare to get the B and C
- 22 license, and I feel it would be criminal if they did
- 23 not receive it. Thank you very much.
- MR. SINCLAIR: Next on the list is
- 25 Brian Clayner; is that right? I'm sorry if I

- 1 mispronounced that.
- 2 #16 MR. CLAYMAN: That's all right.
- 3 MR. SINCLAIR: Leland Hogan will
- 4 follow.
- 5 #16 MR. CLAYMAN: My name is Brian
- 6 Clayman. I'm an employee of Envirocare. I work in
- 7 the radiation protection department. I'm here today
- 8 not only to express my extreme support for the B and C
- 9 license. I'm also here to express a lot of pride in
- 10 the way my department does business and the way we
- 11 handle waste at the Clive site, both Broken Arrow
- 12 contractor and Envirocare. I have that pride. I
- 13 haven't been an employee here very long, but I have a
- 14 lot of pride because in the recent history that I've
- 15 been here, we've had two Nuclear Regulatory Commission
- 16 audits since I have been here. And both times we've
- 17 had zero violations. And we just got done yesterday
- 18 with an audit from the Department of Energy which I
- 19 happen to have the comments with me. This is from the
- 20 office of environmental management from the Department
- 21 of Energy. I'm just going to read the comments from
- 22 the results.
- 23 Envirocare has a well managed and
- 24 implemented radiological control program. All
- 25 interviewed were thoroughly knowledgeable of site

1 requirements. Logkeeping was complete, and records

- 2 were well organized. Instrumentation was well
- 3 maintained and calibrated. Site access controls are
- 4 strictly enforced. All work is done in accordance
- 5 with formally issued radiation work permits. And
- 6 employee exposure monitoring is routinely conducted
- 7 and reported. Envirocare maintains a good ALARA
- 8 program that lowers the allowable release limits to
- 9 ensure that exposures and potential for inadvertent
- 10 release of contamination is minimized.
- I would like to speak about the word ALARA
- 12 just a tiny bit to the laymen here. It's an acronym
- 13 that stands for As Low As Reasonably Achievable. And
- 14 we're talking about doses received from radioactive
- 15 materials and radiation. It is a philosophy highly
- 16 adopted by Envirocare that we keep workers' dose as
- 17 low as reasonably achievable. It's a philosophy in
- 18 the industry, in the field of health physics. We keep
- 19 our doses below ten percent of the federal legal
- 20 limits. I'm proud of that. It's another reason I
- 21 have pride.
- I'm going to digress here, but I've lived in
- 23 a lot of neighborhoods. I traveled around a lot from
- 24 my time in the military and working in various sites
- 25 around the country. I've had a lot of neighbors. And

1 although Envirocare does contribute significantly

- 2 financially to the state of Utah, I never judged any
- 3 of my good neighbors by how much money they gave me.
- 4 I judge neighbors by how forthcoming and honest they
- 5 were and by the way they behaved towards me. And I
- 6 feel for my time here at Envirocare that Envirocare
- 7 shares that with not only its employees and
- 8 contractors but with the community of Tooele as well.
- 9 I'd just like to sum up again that I'm proud
- 10 to work at Envirocare. I wear "I support Envirocare"
- 11 with pride, as a badge of pride, I guess, is the only
- 12 word I can talk about right now. Thank you.
- 13 MR. SINCLAIR: Following Leland, we'll
- 14 have Jesse Garcia.
- 15 #17 MR. L. HOGAN: My name is Leland
- 16 Hogan, H-o-g-a-n. We've heard a lot of talk tonight
- 17 about the physical properties of what's going on at
- 18 Envirocare. And I would like to speak more to, I
- 19 guess, what you would call the emotional part that
- 20 we're talking about and the reasons why as a Tooele
- 21 county citizen, I think it's a good idea to have
- 22 Envirocare as part of our corporate community.
- I live in Rush Valley. I'm in the
- 24 agricultural business. Farm waste, which is manure,
- 25 that we all know about, it was desired that that be

1 classified as a hazardous waste just here in the last

- 2 two years. It was very difficult for the agricultural
- 3 community across the United States to keep that from
- 4 being classified as a hazardous waste. We were going
- 5 to have to take care of that as a hazardous waste. We
- 6 were no longer going to be able to use it as a
- 7 fertilizer. Well, there are lot of things that we
- 8 deal with in this country because we're populated,
- 9 because we're educated, because we have a standard of
- 10 living that is beyond that of probably any place else
- 11 in the world. And therefore, we're plowing new ground
- 12 constantly on all of these fronts.
- We have a very large responsibility in
- 14 making sure that we do things correctly. In my past
- 15 responsibility in Tooele county, I have some knowledge
- 16 of the tax base of the county. I know that the taxes
- 17 in Tooele county would be much higher today if it
- 18 wasn't for the hazardous waste industry that was
- 19 established in the 1980s in the west desert. I hope
- 20 that industry stays viable. I hope that we as
- 21 citizens of the state of Utah as well as citizens of
- 22 the county of Tooele can have enough insight in making
- 23 sure that those businesses stay health and therefore
- 24 do their job the very best way it can be done.
- 25 There has been some reference tonight of the

- 1 industry that is run in other states being run by
- 2 state governments. I hope that our state government
- 3 never gets into that. This just puts a double layer
- 4 of protection for us having it be a private industry.
- 5 The State regulates it. The private industry can be
- 6 put out of business if they don't do it right.
- 7 Therefore, the amount of regulation protection that we
- 8 have as regular citizens in the county and in the
- 9 state are better protected because there are more
- 10 people who are concerned about whether or not it's
- 11 done correctly.
- 12 If the State did it alone, then they would
- 13 be regulating themselves. I don't not trust them, but
- 14 I think it would be better if they're regulating
- 15 somebody else like they are now. If it could be done
- 16 better, if it could be placed in a safer place,
- 17 Envirocare wouldn't be in business. It would be being
- 18 placed in a safer place. These companies that are
- 19 getting rid of their waste research the company that's
- 20 going to take the waste. And if they didn't feel like
- 21 the facility at Envirocare at Clive was safe, they
- 22 wouldn't ship their waste there because their
- 23 potential problem could carry on in the future.
- 24 Thank you very much for the opportunity, and
- 25 I appreciate the insight that the Department of

1 Environmental Quality has in dealing with the

- 2 hazardous waste industry in that they hold public
- 3 hearings, they take all the input, they make sure that
- 4 the process is done correctly. And therefore, the
- 5 companies that operate have to operate correctly. So
- 6 I appreciate Department of Environmental Quality.
- 7 Thank you very much.
- 8 MR. SINCLAIR: Following Jesse, Steven
- 9 Budd is next. I skipped over Steve earlier. I'm
- 10 sorry, Steve.
- 11 #3 MR. GARCIA: Hello. My name is
- 12 Jesse Garcia. I am a Tooele county citizen. I am an
- 13 employee of Envirocare. I am here speaking for this
- 14 application of a license to be approved for many
- 15 reasons. One, you know, I sit back and I watch the
- 16 world develop. And I see, like has been presented,
- 17 you know, many wastes generated throughout the sight.
- 18 I see that places generate, because of some wastes,
- 19 become cancer clusters in the world. And it's always
- 20 interesting to me that everybody wants to clean it up
- 21 and get rid of it, but they don't want it to go
- 22 anywhere near them. And when you sit back and you
- 23 look at that, it's one of those things that, no, I
- 24 wouldn't want this stuff in my own backyard especially
- 25 if I'm cleaning it up from my own backyard or my

- 1 neighbor's backyard.
- 2 But there are certain places in the world
- 3 that this has to go. We were fortunate enough in my
- 4 mind, a lot of people's mind, that Tooele county has
- 5 such an environment that this material could be
- 6 disposed of in a safe manner. I mean, it's distant.
- 7 The natural geography of the area is suitable to do
- 8 what we need to do in the desert. And it helps people
- 9 throughout the nation get their cancer clusters moved
- 10 from their backyard out to somewhere else to where
- 11 they don't have to feel it the way other people do.
- Now it's interesting to me that, you know,
- 13 we talk about, well, baseline studies here and here in
- 14 Grantsville versus Dugway. But if you were going to
- 15 clean places like that up, where would you send it?
- 16 Would you send it out to California, to Nevada? Or
- 17 would you put it out in our own west desert away from
- 18 us? But then you've got people in Wendover
- 19 complaining.
- 20 So it's interesting to see all the different
- 21 angles. As a parent, I try to make sure that I'm
- 22 leading by example. And we know that's important in
- 23 today's world. I believe that I am somewhat of an
- 24 environmentalist. My degree is in environmental
- 25 technology, so I believe that there are things in the

1 world that need to be improved. And I like to feel

- 2 that there are places like Envirocare that people
- 3 could take waste, move it there to make the world a
- 4 better place. It's really difficult, you know,
- 5 because there's not a whole lot of places where
- 6 there's not that much population that you can take
- 7 some of this waste. If you can move it out away from
- 8 the majority of the people, you're not going to have
- 9 the illnesses that some of them may cause.
- 10 With that, that'll be all I have to say on
- 11 that. I, again, appreciate the efforts that DEQ puts
- 12 in with the public comments and the fact they actually
- 13 listen to us and actually give us a response via
- 14 e-mail. Thanks for the response for sending me this.
- 15 It's nice to know that there's such a branch of the
- 16 government that will do something to help regulate
- 17 what we're doing out there. So I, again, request that
- 18 you approve the license. And that's it. Thank you.
- 19 MR. SINCLAIR: I have a question mark
- 20 by William Hogan. I guess that means you want to
- 21 speak?
- 22 #18 MR. W. HOGAN: Yeah.
- MR. SINCLAIR: Following Mr. Hogan,
- 24 Karla Reading would be next.
- 25 #18 MR. W. HOGAN: I didn't know if I

- 1 wanted to talk or not. My name is Bill Hogan. I
- 2 teach environmental science at Tooele High School.
- 3 And I had some of my students here tonight that are in
- 4 my class. And I wanted them to come and listen to the
- 5 proceedings of the meeting. You guys were too slow.
- 6 You listened to all these -- and they didn't get a
- 7 chance to hear the comment period, so I guess I had
- 8 them come too early. But I got them here for an hour,
- 9 so I felt that was good.
- 10 But my concern is that I teach environmental
- 11 science in the high school. I feel a great
- 12 responsibility in that as a teacher. And I teach
- 13 basically -- I told them the first day that I'm
- 14 probably pretty much down the middle of the road, I
- 15 feel, in environmental science because that's what I
- 16 want to -- I don't want to prejudice them one way or
- 17 the other. I tell them that there are some
- 18 environmentalists over here that are extreme, and
- 19 there's environmentalists over here that are extreme
- 20 the other way. And probably somewhere in the middle
- 21 is where I hope most people fall. And I was hoping
- 22 tonight to have them hear some of those people on both
- 23 sides, but I couldn't keep them here that long.
- 24 But as I teach environmental science, it's
- 25 in the newspapers every day. It's a subject that is

1 -- this is the first time we ever had a class like

- 2 that at Tooele High School, this semester. And it's a
- 3 thing that we need to teach. And I also tell them
- 4 that there's a lot of emotion when you talk about
- 5 environmental issues. On both sides, there's
- 6 emotion. And hopefully that we can come down the
- 7 middle, again, somewhere in the middle is probably
- 8 where the right emotions should be.
- 9 And I'm sure that we heard tonight that
- 10 there was a lot of politicians that were paid for
- 11 their elections. I guess we would say were on one
- 12 side. And as I tell my students on the other side, we
- 13 have people that attend these meetings that are
- 14 professionals that are being paid to go against this
- 15 stuff. So I think, again, we have to balance all that
- 16 out in the middle. And so that's why I try and teach
- 17 the students here in Tooele. And so I didn't know if
- 18 I wanted to talk or not. But if my students were
- 19 here, they would tell you that that was their first
- 20 lesson on the first day of school, what I've just
- 21 given tonight.
- 22 So thank you very much for my opportunity.
- 23 And I hope that when it comes down to it, it's the
- 24 science that we look at because the waste is going to
- 25 be there and we have to take care of it in the best

- 1 way that we can.
- 2 MR. SINCLAIR: Following Karla will be
- 3 Jason Groenewold.
- 4 #19 MS. READING: Karla with a K,
- 5 Reading, R-e-a-d-i-n-g. I have no expertise in
- 6 nuclear waste management. My expertise is as a
- 7 medical social worker, and I specialize in working
- 8 with people with cancer. So I very much appreciate
- 9 Janet Cook's comments and support your suggestion that
- 10 the Division of Environmental Quality actually do a
- 11 health study in Grantsville.
- 12 I wish that I could be convinced that this
- 13 is safe. I'm not convinced. Maybe this is the legacy
- 14 of distrust of being lied to by the government. I
- 15 don't trust the DOE. I don't trust the NRC. They
- 16 work together hand in glove. The people who say that
- 17 we are hysterical, the people that oppose this
- 18 proposal, the people have said we're hysterical, we're
- 19 exaggerating the dangers, that we have unrealistic
- 20 fears, and I don't agree that our fears are
- 21 unrealistic. I think that fear is a God given gift
- 22 and is there to help us to be more cautious and to
- 23 take a closer look.
- I agree that the science needs to be looked
- 25 at. Many decisions need to be based on science, and I

1 don't agree that we've done enough of that. We're not

- 2 talking about not using nuclear energy for medical
- 3 uses. But my understanding is that the vast majority
- 4 of this B and C waste would be from nuclear industry
- 5 energy plants, not the spent fuel rods, but everything
- 6 else. And I do think that what we need to do is draw
- 7 a line and force our country to have a dialogue about
- 8 our energy policy or our lack of energy policy and our
- 9 energy use. That's what I would like to see happen.
- 10 One of our legislators, I guess, just
- 11 proposed a very heavy tax on these proposed shipments
- 12 of nuclear waste saying that Utah's tired of being the
- 13 dumping ground for the rest of the nation. But even
- 14 if Utah makes a lot of money on these shipments,
- 15 aren't we still going to be the dumping ground if the
- 16 project goes through?
- 17 I definitely understand and respect the fact
- 18 that people need jobs. They need a living wage, but I
- 19 think that we can be more creative about the way we
- 20 meet those needs. I like money. I know it's useful.
- 21 I just don't think there's enough of it to gamble with
- 22 the health and safety of our state. So I urge you to
- 23 exercise caution and wisdom and to deny this
- 24 application at this time. Thank you.
- MR. SINCLAIR: Thank you, Karla.

- 1 Jason, you're up. Following Jason, Jon Jensen.
- 2 #20 MR. GROENEWOLD: For the record, my
- 3 name is Jason Groenewold. And I'm the director of
- 4 FAIR, Families Against Incinerator Risk. And I'd like
- 5 to ask you, Mr. Sinclair, for an extension of the
- 6 public comment period and really stress the importance
- 7 of that to make sure that this process is fair and
- 8 that it allows the public adequate time to really
- 9 review the documentation that has been submitted to
- 10 the Division of Radiation Control. You'll probably
- 11 remember that this comment period began while we were
- 12 simultaneously commenting on the land use exemption.
- 13 Thus, there's one area where it really shortened our
- 14 time to review these documents.
- The second thing is that just, for example,
- 16 it wasn't until this Wednesday that the entire ground
- 17 water discharge permit was placed onto the web site.
- 18 And there's still some appendices that are missing
- 19 from that. And I myself don't have the professional
- 20 expertise to review these documents in depth, but we
- 21 do have contact with individuals that do have that
- 22 expertise. And they're relying upon that web site as
- 23 a source of information where they can review those
- 24 documents and haven't been able to get them in their
- 25 entirety which makes it very difficult to review the

- 1 adequacy of the permit.
- 2 I think if you look at the requirements that
- 3 the State had in place when Envirocare originally
- 4 submitted their permit and found that the application
- 5 hadn't been completed entirely, it was returned to
- 6 them until they could resubmit the needed information
- 7 and we would ask that that same consideration be given
- 8 to the public where if those documents are not
- 9 provided up front in the beginning of the comment
- 10 period, that the 60-day time period not begin until
- 11 all of those documents are available. And we
- 12 appreciate that they're on the web site because that
- 13 is an easy way to access them, but that you do grant a
- 14 60-day extension. I can appreciate the pressure that
- 15 you've been under especially by the legislature who
- 16 has very much cracked the whip asking why it's taking
- 17 so long to review this.
- But now that Envirocare has agreed to
- 19 postpone seeking approval from the legislature and the
- 20 governor this session, we should have some extended
- 21 time frame in which to comment on this proposal. So I
- 22 really would ask that you do granted that extension,
- 23 that you heed the interests of public participation
- 24 and the requirements of those in the regulations as
- 25 well.

1 For folks here this week, for the folks here

- 2 tonight, I draw your attention to a week-long series
- 3 that Deseret News has begun. It's called Toxic Utah:
- 4 Paying the Price. And what the Deseret News has done
- 5 is looked at the history of both toxic waste dumping
- 6 and testing here in the state of Utah and the various
- 7 assurances that our citizens were given by the federal
- 8 government and by industry. It starts to feel a
- 9 pattern that we see over and over. And as we're
- 10 talking about scientific expertise, I think we do need
- 11 to look at the history of our knowledge on radiation.
- 12 At the turn of the century, women who
- 13 painted irradiated numbers on clocks were told by
- 14 doctors and scientists that it was healthy for them to
- 15 tip their brushes with their lips. Well, most got
- 16 cancer and the experts were wrong. Science also
- 17 signed off on the safety of x-ray machines. At one
- 18 point, x-ray machines were made available in shoe
- 19 stores for the amusement of customers who liked to see
- 20 the bones in their feet while waiting to be fitted.
- 21 Today, we know better.
- 22 Nurses who administer x-rays wear lead
- 23 aprons, and we found out that the experts were wrong.
- 24 When atomic weapons were first invented, scientists
- 25 approved of open air testing. GIs were marched into

- 1 ground zero so they could get acclimated to atomic
- 2 warfare. Experts said they were safe. Well, the GIs
- 3 got cancer and we found out that the experts were
- 4 wrong. People who lived downwind were encouraged to
- 5 witness history by going outside to watch atomic bombs
- 6 detonated. Experts told them they were safe.
- 7 Downwinders got cancer, and we found out the experts
- 8 were wrong.
- 9 Uranium miners who worked in unventilated
- 10 mines were visited regularly by nuclear experts who
- 11 examined their working conditions and blood. We'll
- 12 let you know if we see a problem, they said. The
- 13 mines were safe enough they concluded. Well, uranium
- 14 miners got cancer, and we found out that the experts
- 15 were wrong. Workers in the nuclear weapons processing
- 16 centers were also monitored by experts who signed off
- 17 on their working conditions and health. The workers
- 18 are dying like those in Kentucky. And once again, we
- 19 find out that the experts were wrong.
- 20 Experts in the field of atomic energy
- 21 assured government policy makers and the public that
- 22 the new form of energy was going to be so cheap and
- 23 plentiful that atomic energy would not even have to be
- 24 metered. Well, billions of dollars in subsidies
- 25 later, the experts we now know were wrong. In the

1 former Soviet Union, nuclear experts assured the

- 2 public that a catastrophic melt down of a nuclear
- 3 reactor was impossible. Well, after Chernobyl melted
- 4 down, we found out that they were wrong.
- 5 So here we are today with experts telling us
- 6 that nobody is hurt by the production of nuclear
- 7 power. Recent studies of changes in infant mortality
- 8 rates in locales where nuclear power plants have been
- 9 shut down raised serious doubts about those
- 10 assurances. Tonight we have experts from Envirocare.
- 11 And in other hearings, we've had experts from Private
- 12 Fuel Storage tell us that the transportation and
- 13 storage of radioactive waste is safe.
- 14 If the past is any guide to the future and
- 15 if their credibility is at all based on the shameful
- 16 industry record of bogus expertise masquerading as
- 17 cutting edge science, they will eventually be proven
- 18 wrong. And we have to ask ourselves, is this a horse
- 19 we want to bet on? And if the ante is our life, are
- 20 we in?
- 21 I think there are some questions that are
- 22 just good to ask ourselves, you know, especially for
- 23 the people who are employed by Envirocare who will
- 24 daily be in contact with this much higher increased
- 25 level of radioactive material. Just ask, Were you

1 told that job layoffs would occur if Envirocare did

- 2 not get this license application for B and C waste?
- 3 Do you believe that there really is a shortage of
- 4 radioactive material based on the pie chart that we
- 5 saw where with 97 to 99 percent of the low level
- 6 radioactive waste is Class A. And he talked about how
- 7 Envirocare only has a four percent share of that, that
- 8 there really is a shortage of material out there to
- 9 store.
- 10 Can you report violations to either state
- 11 regulators and your employer without being retaliated
- 12 against? If you become sick, is the burden of proof
- 13 upon you to show that your illness was caused by your
- 14 exposure to radiation, or is it upon your employer to
- 15 show that it is not caused by exposure to radiation?
- 16 Will your medical insurance cover you after your
- 17 employment is over? If an accident occurs, which
- 18 employees will be responsible for cleaning up the
- 19 spill and what safety measures are in place to protect
- 20 their health?
- 21 Will your family be compensated in case of
- 22 an accident and either your health or life is at risk
- 23 or at jeopardy? Will you be fairly compensated for
- 24 the increased level of risk that you'll face? Will
- 25 there be a special fund set up by Envirocare to

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1 compensate workers and their families if workers
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- 2 become ill? If that is done, which illnesses will be
- 3 recognized up front as being related to radiation
- 4 exposure and which will be disregarded?
- I think it's important to get these
- 6 assurances up front, get this in writing so that if
- 7 something does go wrong, you know, we have that in
- 8 place. You're not spending your life and your time in
- 9 court trying to fight for the compensation of your
- 10 medical bills so that you don't have to sell your home
- 11 and your land and your possessions in order to cover
- 12 the medical expenses if you do become sick.
- In closing, I guess one of the things that I
- 14 was told as a child growing up is before you jump in a
- 15 pool, you should check to see how deep the water is.
- 16 And before you buy a car, you need to do more than
- 17 just kick the tires. We're making a decision here
- 18 about materials that have radioactive half lives so
- 19 far beyond our comprehension of time, in the tens of
- 20 thousands of years. And I'd ask ourselves, Have we
- 21 thoroughly studied this issue to know what happens 100
- 22 years out, what happens 500 years out, 1,000, 5,000,
- 23 10,000? We can't see that far down the road. And
- 24 without those assurances in place, it seems very short
- 25 sighted to say that there is no health risk associated

- 1 with this proposal.
- In fact, that causes me great concern if
- 3 that's the attitude and approach that some of our
- 4 county officials are taking with this proposal. If we
- 5 turn to Isaiah, chapter 5, verse 20, it says: "Woe
- 6 unto them that call evil good and good evil." Let's
- 7 ask overselves, Are we going through all this trouble
- 8 for smoke detectors and exit signs? If the answer is
- 9 yes, I have concerns. I think if you think about that
- 10 question long enough, you'll find out that we have a
- 11 very serious proposal that needs to be taken very
- 12 seriously. And with all the assurances that we're
- 13 given right now, are they going to mean anything for
- 14 our children and their children and their children
- 15 beyond that? Thanks.
- MR. SINCLAIR: Jon, you get the last
- 17 word.
- 18 #21 MR. JENSEN: Hi, again. I just
- 19 wanted to bring up some new points since I spoke last
- 20 time. My name is Jon Jensen, citizen of Salt Lake
- 21 City. We're told to concentrate on facts, so I'd like
- 22 to try and do that as much as possible.
- One misleading thing that Envirocare has
- 24 been saying is that for some reason Utahns really
- 25 don't have a right to speak out against this proposal

1 because virtually every person in Utah uses a product

- 2 or service daily that uses radiation. And the map
- 3 over here that one gentleman showed sources of low
- 4 level radioactive waste in Utah. However, the waste
- 5 stream for which Envirocare has applied for a license
- 6 will come entirely from outside of Utah. Envirocare's
- 7 continual statements about Utahns using products or
- 8 services daily that use radiation is simply a smoke
- 9 screen to distract attention from this fact.
- 10 Envirocare's license application has
- 11 absolutely nothing to do with the products that
- 12 contain radioactive elements that are used in Utah.
- 13 If Envirocare is going to continue using this
- 14 argumentation, I think Envirocare should submit a
- 15 proposal to the State for a license to receive only
- 16 the radioactive waste generated within Utah's
- 17 borders. Otherwise, their argument is meaningless.
- 18 Of the Class B and C waste that would be
- 19 transported from outside the state and dumped in
- 20 Envirocare's landfill if Envirocare successfully
- 21 obtains a license, about 80 percent by volume will be
- 22 waste from nuclear power plants. Utah contains no
- 23 nuclear power plants which further discredits the
- 24 argument that Utahns are somehow complicit in the
- 25 production of the waste Envirocare would receive, let

- 1 alone obligated to store it.
- Now of this 80 percent by volume of nuclear
- 3 power plant waste that will be transported to Utah, it
- 4 can contain elements like Iodine 129 that has a half
- 5 life of 16 million years. It is currently classified
- 6 in the same category as medical waste, the vast
- 7 majority of which is hazardous for less than eight
- 8 months. The term "low level" is highly misleading and
- 9 has been misinterpreted to mean low hazard. Its
- 10 hazardous lives are far beyond the scope of human
- 11 understanding and manageability.
- 12 I just wanted to make a few comments about
- 13 nuclear energy. The previous speaker made the point
- 14 that somehow our toilets and showers, I believe he
- 15 said, would be threatened if we were to do away with
- 16 nuclear energy because it supplies about 20 percent of
- 17 the nation's current electricity. However, if you
- 18 study the history of energy and energy promotion by
- 19 the government, you'll find that nuclear energy has
- 20 been very heavily subsidized.
- 21 I have a report from the Renewable Energy
- 22 Policy Project called Federal Energy Subsidies: Not
- 23 All Technologies are Created Equal, in which it
- 24 reports that from 1943 through 1999, cumulative
- 25 federal government subsidies to solar, wind and

- 1 nuclear totaled almost \$151 billion in 1999 dollars.
- 2 The nuclear industry received 145.4 billion or over 96
- 3 percent of these subsidies. Those to photovoltaic and
- 4 solar and thermal power accounted for a cumulative
- 5 total of 4.4 billion, while wind technology received
- 6 1.3 billion.
- 7 So as you can see, the federal support for
- 8 renewable energy has been very low. Nonetheless, wind
- 9 energy is becoming increasingly economically viable
- 10 today. I have another report from the same group
- 11 heavily referenced and peer reviewed called Expanding
- 12 Wind Power: Can Americans Afford It?, in which they
- 13 report a number of interesting things about wind
- 14 energy, including: The United States harbors more
- 15 than enough windy land to boost wind generating
- 16 capacity dramatically without interfering with other
- 17 land uses. Wind development would likely bring
- 18 substantial benefits to local economies, and the cost
- 19 per household of wind energy development is modest.
- 20 This same report also has information on how much land
- 21 would be required to generate sufficient wind energy.
- In conclusion, the wind resource potential
- 23 exceeds by a significant margin the electrical energy
- 24 usage in the United States. Ten percent of the 1993
- 25 electricity demands could be met by developing just

1 .35 percent of the adequately windy land area in the

- 2 12 states having the highest wind resources according
- 3 to a report by the Pacific Northwest National
- 4 Laboratory called Assessment of Available Windy Lands
- 5 in the United States. This would be developing just
- 6 -- oh, excuse me. Ten percent of the electricity
- 7 demand could also be met by developing just 1.81
- 8 percent of the adequately windy land in all 48
- 9 states.
- 10 So this report, among others like recent
- 11 news clippings from Pacific Corp which has just
- 12 developed the world's largest wind energy station on
- 13 the Washington/Oregon border of 300 megawatts, I
- 14 think, conclusively proves that wind energy is the
- 15 growing source of electricity for the nation. And
- 16 it's going to become cheaper as time goes on. And its
- 17 relative environmental costs to nuclear and coal are
- 18 incredibly low and is something I think we need to
- 19 investigate. I don't want to bore everyone with that
- 20 discussion about electricity, but it was brought up
- 21 earlier, the point. It's, I think, a misconception
- 22 that without nuclear energy, somehow our civilization
- 23 would crumble.
- I just want to close with some
- 25 recommendations of Marvin Resnikoff who is the state's

- 1 nuclear physicist advising on the PFS issue.
- 2 According to Dr. Resnikoff in his book Living Without
- 3 Landfills, the continued generation of radioactive
- 4 waste in the absence of any acceptable solution for
- 5 its disposal is irresponsible and must be minimized
- 6 and ultimately halted. And I think, as I just pointed
- 7 out, that can be pretty painlessly done by converting
- 8 to wind energy.
- 9 For the nuclear reactor waste that has
- 10 already been generated, Dr. Resnikoff argues that the
- 11 landfilling of this waste at distant sites must also
- 12 be stopped, that it should stay where it is, that
- 13 containerizing it and transporting it across the
- 14 country simply creates an unnecessary additional level
- 15 of risk to what is already a very risky material. He
- 16 also argues that radioactive waste mustn't be buried
- 17 out of sight, out of mind as Envirocare plans to do,
- 18 but rather stored where future generations can have
- 19 easy access to repair and replace containers as they
- 20 inevitably degrade.
- 21 I don't doubt the testimony of most of the
- 22 employees tonight that they're competent in their jobs
- 23 and that they can do a good job. However, I don't
- 24 think any of that provides real critical justification
- 25 for shipping all this waste across the country. Just

1 because they can do a good job doesn't justify adding

- 2 this new risk to our highways and to our state. The
- 3 question is whether or not it's a unnecessary risk,
- 4 let alone a desirable one, and I think the answer is
- 5 no. I think the broad public good is served by
- 6 denying this application, and I would also like to ask
- 7 for an extension of the public comment period by at
- 8 least 60 days. Thanks.
- 9 MR. SINCLAIR: Thanks. Thank you for
- 10 coming tonight, ladies and gentlemen. That's the end
- 11 of the public comment part.
- 12 #22 MS. ULIBARRI: Can I make just one
- 13 brief comment?
- MR. SINCLAIR: We can have one brief
- 15 comment. That would be great. Come on up and do it.
- #22 MS. ULIBARRI: My name's Jennifer
- 17 Ulibarri, spelled U-l-i-b-a-r-r-i. And I just wanted
- 18 to say that the people here tonight have talked about
- 19 the safety, not just of the employee, but also for the
- 20 community. They've cited examples from 50 years ago
- 21 dealing with radiation. We didn't know the effects of
- 22 radiation then, but we know now. People in the past
- 23 paved the way for our knowledge at their loss. If it
- 24 is not safe to dump waste in this manner with the
- 25 regulations that are in place now, we won't know about

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1 it for years. However, our mistakes will add to
2 future generation's knowledge. This is the only way
3 we will learn. I support Envirocare. And if
4 something happens, we can learn from it and take
5 responsibility for the consequences as we did 50 years
6 ago.
                  MR. SINCLAIR: Thanks for coming,
8 ladies and gentlemen. Have a good evening. Drive
9 carefully.
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             (WHEREUPON, the public hearing was concluded
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             at the approximate hour of 9:30 p.m.)
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1	CERTIFICATE				
2	STATE OF UTAH)				
3	COUNTY OF SALT LAKE)				
4	I, DEBORAH F. LAVINE, a Certified Shorthand				
5	Reporter and Notary Public in and for the County of				
6	Salt Lake, State of Utah, do hereby certify:				
7	That the foregoing public proceedings of the				
8	hearing were taken before me at the time and place set				
9	forth herein and was taken down by me in shorthand and				
10	thereafter transcribed into typewriting under my				
11	direction and supervision.				
12	That the foregoing 98 pages contain a true				
13	and correct transcription of my said shorthand notes				
14	so taken.				
15	Witness my hand and official seal at Salt				
16	Lake City, Utah, this 12th day of March, 2001.				
17					
18					
19					
20					
21	DEBORAH F. LAVINE, RPR, CSR, NP				
22					
23	My Commission Expires:				
24	March 4, 2003				
25					